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# CITY OF FORT BRAGG GENERAL PLAN HOUSING ELEMENT

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#### HOUSING

Fort Bragg has a rich variety of housing. Single Family homes on individual lots make up the majority of the housing. The majority of the residential lots are built upon, leaving little room for infilling. The housing mix and history are important in considering the future housing needs and neighborhood identity in Fort Bragg.

Fort Bragg's housing policies and programs address the perceived needs for housing the City's population. The commitment to the citizens of Fort Bragg is genuine, yet the City also recognized that it may have difficulty meeting all its identified needs. The Housing Element articulates Fort Bragg's hopes for the City's housing supply in light of current constraints to housing development, markets and affordability. It establishes a framework to guide decision making and an action program for the City to use in resolving its housing needs. Many of these factors are outside the control or influence of local government.

Nevertheless, the City of Fort Bragg and the community will continue and intensify the effort to make habitable and affordable housing available to all residents of Fort Bragg.

The requirements of State Government Code Section 65583 are addressed in this element. The format is different from other elements in the General Plan, in that it follows very specific state guidelines with respect to data to be gathered, examined and subjects to be covered. Additionally, under Goals, Policies and Implementation Programs, it will indicate when the programs are to be undertaken during the tenure of the General Plan and provide a "Housing Unit Count" for affordable housing, rehabilitation or replacement.

A Housing Element Advisory Committee participated in the drafting of this Housing Element. The 1985 Housing Element is evaluated and a review of the current and projected status of the housing supply and its relationship to the various kinds of housing needed by a cross-section of the citizenry of Fort Bragg.

#### 1. NEEDS AND GOALS

The City of Fort Bragg looks forward to the 1990's with a continuing dedication to the provision of safe, sanitary, decent housing for its residents. Realizing the needs of all people on the economic spectrum, this updated Housing Element states the five year objectives, programs and policies to facilitate an adequate supply of housing ranging from provision of emergency shelters for the homeless to high amenity homes for those with above moderate incomes.

This updated version of the 1985 Housing Element addresses the substantive requirements of Housing Element Law, California Government Code Article 10-6, Sections 65580-66589.5 and covers the planning period of 1992-1997. It includes: 1) An evaluation of the 1985 Element; 2) A Technical Update; and, 3) A revision of objectives and programs reflecting the evaluation. (The Demographic Data was updated with the most reliable figures available, in light of the reality that 1980 Census is ancient history and the results of the 1990 Census will not be available until 1992 or later.

#### 2. THE 1985 HOUSING ELEMENT EVALUATED

The Housing Element Advisory Committee (HEAC) working with the City Planning Staff evaluated the 1985 Housing Element. The evaluation included:

- The effectiveness of the Housing Element in the attainment of the communities housing goals and objectives; and,
- 2) The progress of the City in implementation of the Housing Element.

The 1985 Housing Element contained four (4) goals with follow-up policies and programs with agencies responsible for the implementation of those goals.

Goal Number One was to create new housing opportunities. Policies included:

1) Allowance for second residential units;

- Assurance that adequate types and amounts of residentially zoned lands;
- 3) Create below market financing for affordable housing to low and moderate income households;

4) Housing opportunities maximized;

5) Reduce review process for affordable housing; and,

6) Permit use of mobile/modular homes in residential areas.

The programs to implement those new housing opportunities have been minimal. Allowing second residential units and mobile/modular homes have been in practice. The other programs listed were too vague, lacked specificity and were not implemented.

Goal Number Two was to preserve, upgrade and maintain the existing housing stock. Policies included:

- Using local, state and federal resources to assist low and moderate income homeowners to maintain their house in sound condition;
- Survey housing conditions to identify substandard housing which is suitable for rehabilitation;

Incentives to maintain private residential property; and,

4) Promote the preservation of housing in transitional areas and renovation of historically significant structures.

Programs listed to implement these policies have been nonexistent. The Redevelopment Agency can participate in a wide variety of programs to assist in the condition of the City's housing stock.

Goal Number Three was to address the special housing needs of Fort Bragg residents. Policies included:

 Incentives for the development of specially designed handicapped housing;

 Renovating existing residential hotels to preserve the supply of short term rental units for low income elderly residents;

 Provide adequate supply of housing for senior citizens which is easily accessible to support services;

 Assist low and moderate income families and elderly persons maintaining their homes; and,

5) Provide rental assistance to persons of low or moderate income.

The Moura Senior Citizen Housing Project, assisted in part by the Redevelopment Agency, totalling some 33 housing units has been built. These homes are located in close proximity to shopping and the hospital. Other programs would include second units as a means of providing affordable housing. Other programs were not implemented.

Goal Number Four was energy conservation. Current zoning does allow for densities to be exceeded for energy conservation. HEAC recommended the encouragement of all higher densities to be eligible to exceed density established by the zoning code. The City would like to develop policies regarding water conservation as a part of resource conservation.

In general, the Housing Element Advisory Committee (HEAC) listed the major shortfalls of the 1985 Housing Element. These shortfalls are:

- Absence of annexations;

- Increase of development fees;
- Inaccurate or old data;

- Vagueness;

- Lack of long range planning and direction for the future;

- The document was not implemented; and,

- Did not address the special needs sector of the population.

It was decided by HEAC that the 1992 Housing Element will:

1) Attempt to attain a reliable base data;

2) Be a working document with long range planning;

3) Take a pro-active approach to housing (both ownership and rentals);

4) The Redevelopment Agency is to play a key role in implementing affordable housing programs;

5) Support for a mobile home park for all types;

6) Encourage incentives for family housing;

7) Recommend streamlining the permit process;

8) Promote rehabilitation loans;

9) Seeking other funding/financing programs; and,

Stress the importance of

10) A Memorandum of Understanding with the County of Mendocino on its refusal to assume its responsibility to assure affordable housing on the coast of Mendocino.

The HEAC believes that educating the public on housing issues in the City is one of the first steps to be undertaken. Prior to submittal of a Draft Housing Element to the City Council, HEAC will coordinate a public study session on the proposed Housing Element and related housing issues within the City. The importance of providing housing for all its citizens, creating a surplus necessary to seek major employers and its importance as an element of the City's infrastructure is part of that educational task.

In the five years since its adoption, 313 housing units were built. Of the 313 housing units built, 68 were single family residences. The 1985 Housing Element projected 340 housing units for that planning period. As has occurred in many parts of the state, rental housing construction in Fort Bragg has dropped dramatically since 1987 because of changes in the tax laws and increasing land prices. The percentage of rental units of the total housing supply is estimated at approximately 52%.

#### 3. EXISTING NEED

Providing adequate housing for a variety of income groups has become increasingly difficult. Housing costs have escalated significantly during the past several years because of higher construction costs, higher land costs with the result that families of low and moderate income are being priced out of ownership housing and were left to participate in the rental market. This section will look at housing affordability by examining housing prices and the ability of households of different income ranges to afford the housing being built in Fort Bragg.

Affordable housing is that capable of being purchased or rented by a household with very low, low or median income, based on the household's ability to make monthly payments necessary to obtain housing. Housing is considered affordable when a household pays less than 30 percent if its gross monthly income for housing, including taxes and insurance.

# A. Cost of Housing Compared to Ability to Pay

# 1. Price of Housing

a. Housing Value and Costs:

The following is a chart showing the costs of housing in 1982, 1990 and 1991; (based on figures from the Coastal Mendocino Board of Realtors, MLS Disclaimer is made part of this information by this reference. Copyright 1991 Coastal Mendocino Board of Realtors):

#### TABLE 1

	MEDIAN	AVERAGE	LOW	HIGH
1980	\$ 64,000			
1982	\$ 79,500	\$ 89,408	\$ 49,900	\$199,500
1990	\$120,000	\$128,295	\$ 46,000	\$240,000
11/18/1991	\$116,000	\$127,092	\$ 44,000	\$375,000

There has been a \$37,684 increase (42%) in the average home price, since 1982.

#### b. Affordability:

Based on an 80% loan at 9% for 30 years, the house payment alone for the average house price would be \$818.09, plus insurance and taxes, would bring it to approximately \$958/month. Using the 28% of income figure for housing that most lenders use, one would need a monthly income of \$3421 or an annual income of \$41,052.

It is also necessary to point out that a house for \$127,092.00 will be probably a two bedroom, one bath home that needs substantial work.

Cost of Housing Compared to Ability to Pay.

A housing priced at \$127,092, requiring monthly payments of approximately \$958.00 or \$41,052 for an annual family income and using 1990 Census data, approximately 72% of the households in Fort Bragg would not be able to afford this home or, in some instances, be overpaying (exceeding 25% of their income on that home) on a new home.

Assuming 72% of the households could not afford or would overpay, and 1990 Census data, approximately 859 homes (owner occupied) and 940 homes (renter occupied) would qualify as overpaying households.

Currently loans are difficult to get on the homes in this price range without having either the buyer or seller provide foundation, roof and any other major repairs, which additionally creates an affordability problem.

The major "Market" constraints which contributes to lack of affordable housing is the land costs.

Land costs have also risen dramatically during this time period, in addition, there are very few available for sale. The average price for a city lot during 1991 is \$60,750. There is currently one city lot available for \$45,000, and one sold fairly recently for \$50,000. The lots in the Hocker Lane subdivision sold for \$55,000 and \$59,500 and there are three 15,000 square foot lots newly annexed to the city listed for \$83,500 with wells (due to City water moratorium), and one other city lot for \$72,000. In 1980, bare land parcels within the City or within three miles of the City limits cost approximately \$25,000 - \$35,000. Land costs have more than doubled.

#### 2. Household Incomes

#### a. Low Income Families:

In the City of Fort Bragg, low income families (earning 80% or less than City median) accounted for approximately 38% of the total number of families (1531). Using Mendocino County's projected median family income figures (1), however, reveals that 43% of Fort Bragg's families qualify as low income. In light of the fact that a large portion of these households pay over 35% of their income for housing, it is essential that affordable housing opportunities be provided and maintained for this low income population sector.

#### b. Moderate Income Families:

Families earning between 80% and 120% of the City's median family income in 1980 represented approximately 26% of the total number of families in 1980 (2). Using the Mendocino County projected figures for median family income yields a higher number (28%) of moderate income families. Since many of these families are spending over 25% of their income for housing, it is important that affordable housing and first-time ownership opportunities are available to this segment of the community.

#### 3. Special Needs

Some population groups such as elders, people with handicaps, large families, farm workers and single-headed households have special needs which may not be addressed by the conventional housing market. As required by State guidelines, these are discussed along with emergency shelter needs.

Certain population segments in the City deserve special attention by virtue of their unique housing requirements. The following groups are identified as requiring special housing opportunities in Fort Bragg; Low and moderate income families; large families; elderly residents; female headed households with children; physically disabled residents; farm/fishery workers; persons in need of emergency shelter and homeless families and persons.

Mendocino County Housing Needs Plan, M.C.O.G., 2/19/91.
 Figures for 1990 are not available at this time.

4. Elderly Persons: Compared to Mendocino County's 13.5%, the Cit Fort Bragg has a higher percentage (16.2%) of persons 65 years older. The 1990 census shows an increase of 110 persons 65 years older since 1980. Due to the special needs of the elderly and disabled, special concerns should be taken to meet their housing needs.

Income	55 & above	Total Population Average
less \$5,000	5.5%	4.1%
5,000-9,999	23.0	13.4
10,000-14,999	13.4	13.5
15,000-24,999	14.9	19.7
25,000-34,999	17.3	14.2
35,000-49,999	11.6	20.4
50,000-74,999	9.0	10.5

The 55+ population of the City are 24.5% of the population. The highest household income category for 55+ is \$5,000-\$10,000, whereas the total City average is 15,000-25,000. Median household income for the City is \$24,601. However, the below poverty rate for the 55+ population is only 2.95% compared to the 0-54 rate of 11.1%.

The senior citizen population comprises a major group needing special needs. As the City grows, proper planning should locate this population near services that are necessary to accommodate their lifestyle. Close proximity to shopping, the hospital, the senior center and providing accessible units for those senior citizens with disabilities. The senior center provides limited bus service to their clientele.

The City of Fort Bragg is currently developing a loan/grant program with Farmers Home Administration that for the most part will probably target senior citizens on fixed incomes to provide very low interest (1%) loans and in some cases grants for rehabilitation of the living structures.

<u>Disabled Persons:</u> In 1980, about 2% of the City's population over age 15 (97 individuals) had a disability which prevented them from using public transportation. The Senior Center reports they serve 79 persons with disabilities and another 29 who require wheelchair service. There is an unknown number of persons with disabilities who do not use the service offered by the Senior Center. Public transportation disability is a good indicator of the type of disability which requires specially designed housing. 1990 Census figures were not available.

5. Large Families: Large families are defined as families with five (5) or more members. Due to the large number of persons supported by a household income and the increased difficulty in finding suitable housing accommodations (size and affordability) when compared with the median sized family of four persons, large families must be considered a special needs population group. According to 1990 census data, Fort Bragg contained 204 large families, an increase of over 30% since 1980 and representing 12.9% of all families in the City. A majority (54%) of these larger families is of five (5) members while the six (6) member and seven (7) member families represent 23% each.

- 6. Farm/Fishery Workers: While there is no data confirming farm or fishery workers as an identifiable group, there are a number of workers employed in the Noyo Harbor and a few working in fields for plant nurseries. Their special needs stem from low wages and the insecure nature of their employment. Adequate housing opportunities, especially for these migrant families should be available. Although Noyo Harbor is currently not in the City limits, there are current annexation plans.
- 7. Single Parent-Headed Households: There were 260 female headed households in 1985, and increased to 323 in 1990. This is a 24% increase when the overall population increased 10%. The below poverty rate for female headed households is 18.6% with children 0-17; in Mendocino County that rate is 14.1%; and in the City as a whole, that rate is 8.8%.

Female headed households with children 0-17 comprise 37.1% of total below poverty households in the City (52 out of 140); when they only comprise 11.5% of the total population. In 1985, female headed households were 60 out of 97 households below poverty rate. So, female headed households have declined as a portion of the total poverty related households, while increasing in actual numbers from 1985. The City of Fort Bragg could add an additional program to the element. It would read:

Program 2.1.j

The City shall acknowledge single parent households as viable families when applying for subsidized housing programs.

The needs of female headed households are similar to that of the senior citizen population. As income levels are lower for this group, affordable housing must be constructed in close proximity, walking distance to shopping areas, schools and hospitals. As the City updates its General Plan, the needs of these groups will be given close attention when land use in and around schools, shopping areas and hospitals is decided.

Median owner costs: with mortgage: 1980 - 347 1985 - 770 1990 - 771

(24.1% of income)

renter:

1980 - 207 1985 - 350 1990 - 482

(27.7% of income)

Source: 1990 Census.

8. Emergency Shelter: It is essential that persons in need of temporary or emergency shelter have access to adequate shelter facilities. As stated by the State Legislature, emergency shelter is necessary because the lack of housing is harmful "to the health, safety and welfare of the residents of this state and to the sound growth of our communities".

Persons are referred to Project Sanctuary in cases of domestic violence and to the Food Bank where the Redwood Legal Assistance staff person manages a voucher program for those needing temporary shelter. The Mendocino County General Relief Plan issues voucher as well. The vouchers may be used at several local motels, the Hospitality House and 3 campgrounds nearby in the County (3). During August 1991, 51 vouchers were issued and 46 were issued during September 1991. In October 1991, the voucher program ran out of funds.

The Fort Bragg Police Department is given a small amount monthly by the Salvation Army to provide emergency services to a very limited

few persons.

The County Department of Social Services, through various relief programs, issues vouchers to persons in need of housing, usually to purchase tents, sleeping bags and camping equipment. Currently, at Point Cabrillo campground, there are over 20 families and 30 single persons camping. Rumors suggest there may be as many as 100 homeless single persons and as many as 50 homeless families averaging 4 members or another 200 homeless. There are reports of homeless persons camping in state parks, state forests, under bridges, etc.

On October 30, 1991, the City of Fort Bragg approved for use a transition shelter for homeless persons as an emergency matter. This use of the building is to expire on March 31, 1992 and will require City approval through the established planning and building processes.

The shelter situated at 211 West Elm Street has an occupancy of approximately 30 individuals. Currently, five families are occupying the shelter.

The City of Fort Bragg and the County of Mendocino will work together to secure a permanent location for the shelter within the City limits where shopping, transportation and medical care is close by.

- 9. College Students: An overlooked special need group is the nearly 200 College of the Redwoods students who commute from as far away as Lake County, Rockport, Gualala and Willits for lack of suitable housing in the area. As the college is in the City limits, it is an important asset to the City and student housing needs need to be considered.
- (3) County of Mendocino: Housing Resources List.

#### B. Housing Condition

1. Number of Housing Units by Age, Tenure and Type

The total number of units identified in 4 separate housing inventories varies by as many as 583 units or 20.2% from the lowest count (windshield survey) to the highest (utility hookups).

#### NUMBER OF UNITS

1990		Windshield Survey	2299
1990	-	Census	2629
1990		Dept. of Finance	2732
1990	-000	Utility Hookups	2882

Information obtained from the Fort Bragg Building Department indicates a total of 483 units were constructed between 1980 and 1990. Adding this figure to the 1980 census total of 2249 results in a total of 2732. Since this number matches the Department of Finance total, we have used that number in calculating the percentage growth during the period from 1980 to 1990.

#### QUANTIFIED OBJECTIVES

The Building Official for the City of Fort Bragg has determined that there is as many as one-hundred (100) housing units that could be rehabilitated during the planning period for the 1992 Housing Element provided households qualify and are interested.

There are probably two-hundred (200) units that can be conserved through home weatherization to Section 8 housing conservation programs.

The table below quantifies those housing units by income category than can be rehabilitated or conserved during the planning period.

INCOME GROUP	REHABILITATION	CONSERVATION
Very Low	40	38
Low	60	162
Moderate		
Above Moderate		

Results of the Housing Conditions Survey Report (See Appendix C) vary somewhat from the housing data contained in a January, 1990 report by the California Department of Finance (included under Additional Data). According to the state report, the total number of housing units within the City of Fort Bragg was 2732. The total number of units based upon the survey is 2792. Department estimates put single family units at 1599 and multifamily units at 938, compared to survey results which documented 1787 single family units and 823 multifamily units. Also, according to the state report there were 151 mobiles, while the survey documented 182.

In regard to the total number of housing units within the City there is some disagreement between the Department of Finance figure, and the number of units based on the census. While the Department of Finance estimates that there are 2732 units, the census printout states that there are 2629 units. Based upon the results of the survey it appears that both of them were less than the actual number of units.

Of the City's total housing stock 64% are single family units, while 29.5% are multifamily units, and the remaining 6.5% are mobiles

The vast majority of the housing units within the City, 75%, are in sound condition. Approximately 25% of the units need repair. This breaks down as follows: 4.1% need minor work, 15.3% need moderate work, and 3% need substantial repair and 2.6% were classified as dilapidated. The largest number of units needing rehabilitation work were located in the downtown neighborhoods, areas 2 and 3.

Approximately 50% of all housing units were considered "new" (post 1970), while 20% of the units were classified as "old" (pre 1920). Additionally, 93% of the units surveyed were wood frame construction, 6.5% were mobiles, and there were an insignificant number of masonry and makeshift units.

In terms of frontage improvements 79% of the buildings had curbs and gutters, 75% had sidewalks, and 98.7% of the buildings had paved streets.

#### HOUSING STOCK

Growth of housing slowed during the 1980-1990 period to 17.6% from a rate of 25.8% during the 1970-1980 period. Growth of housing stock approximately parallels the population growth of 17.4% during the 1980-1990 period.

#### TABLE 2

	91 911213	Units	% Increase
197	0 Census	1667	not available
198	0 Census	2249	25.8%
199	O Dept. of Finance	2732	17.6%

NUMBER OF UNITS

Ownership of housing units continued to decline and now is less than 50% for the first time. Rental units have increased from 38% to 52% between 1970 and 1990 while owner occupied units have declined from 62% to 47.7%. (Source: 1990 Census)

#### TABLE 3

RENTED VS. OWNED				
	Re	ented	Owi	ned
1970	651	38%	1016	62.0%
1980	916	448	1161	56.0%
1990	1306	52%	1193	47.7%

Available vacant housing units have declined from 3.5% in 1980 to 1.9% in 1990. This is about half of the optimal vacancy rate of 3.8%. Over half of the housing stock (58.86%) has been constructed prior to 1939. Housing built since 1960 equals 41.14% of the total. Growth of housing has been 1.7% per year with the exception of the period between 1975 and 1980 during which housing grew at a rate of 2.5% per year. During the 1980's the percentage of single family houses declined from 66.7% to 58.5% while multiple family and mobile home percentages increased.

#### TABLE 4

#### VACANT HOUSING

400	1171 11000.	T 14 Q							
	1. UNO	CCUPI	ED UNITS						
		Tota	al Units	000	cupied	Vacar	nt	જ	Vacant
	1980		2249		2094	155			6.9%
	1990		2732		2601	131			4.8%
	2. VAC	ANCY	RATE						
		For	Rent	For	Sale		Tota	1	
	1980	62	2.7%	19	0.8%		3.5	8	
	1990	44	1.7%	6	0.2%		1.9	8	

<sup>\*</sup> The Census figure of 1.9% comes from a survey done in the winter of 1989 showing vacancy rate. The City believes this shows a worst case scenario.

#### TABLE 5

HOUSING AGE		
pre 1939	1039	38.03%
1939-60	569	20.83%
1960-75	292	10.68%
1975-80	349	12.78%
1980-90	483	17.68%
TOTAL	2732	100.00%

Source: 1991 Windshield Survey; Fort Bragg Building Department.

### TABLE 6

#### SINGLE VS. MULTIPLE FAMILY

	19	980	199	0
Single Detached	1492	66.7%	1599	58.5%
Single Attached	39	1.7%	44	1.6%
Multiple 2-4	259	11.6%	379	13.9%
Multiple 5 or More	394	17.6%	559	20.5%
Mobile Units	55	2.4%	151	5.5%
TOTAL	2239		2732	

Source: Fort Bragg Building Department.

#### 2. Rehabilitation

The 1990 Fort Bragg Housing Conditions Survey shows that 80.87% of the housing stock is in sound condition. 16.61% of the housing identified in the survey needs moderate to substantial repair work. The greatest proportion of housing in need of repair occurs in Areas 2 and 3 of the study (North of Oak Street and West of Harold Street) which also contains the largest number of older units.

### 3. Overcrowding

The State of California has defined overcrowding as 1.01 or more persons per room. The rate of overcrowding has increased in the last decade from 4.0% of the housing stock to 6.3%, but the dramatic increase has been in rental units which have a total of 12.1% overcrowding as compared to 4.9% in 1980. The amount of overcrowding in owner occupied units has declined from 3.3% in 1980 to 2.4% in 1990. This reflects the previously identified trend away from owner occupied to rental housing and the increase in rental costs.

#### TABLE 7

OVERCROWDING		
	# of Units	% of Units
1970	119	7.1%
1980	93	4.0%
1990	159	6.3%

OVERCROWDING OF RENTAL	VS.	OWNER OCCUPIED HOUSING		
		Rental # of Units	Owner # of	Units
1980		45 4.9%	38	3.3%
1990		159 12.1%	29	2.4%
Source: 1990 Census.				

# 4. PROJECTED NEED FOR NEW CONSTRUCTION

Fort Bragg's "New Construction Need" incorporates a share of the Regional Housing Need of persons at all income levels as identified by MCOG (Mendocino Council of Governments). The Regional Need includes the existing and projected regional demand for housing, taking into account market demand, employment opportunities, availability of suitable sites and public facilities, and type of tenure of housing.

### A. SHARE OF REGIONS HOUSING NEEDS

## 1. Analysis of Population Trends

Fort Bragg's population shows an approximate 20% increase from the 1980 Census figures. This increase is estimated to be 2% a year and should continue at that rate during the planning period for this element.

Growth Trends - The projected population in 1985 of the City has not been reached either in absolute numbers or percentage. The premise in 1985 that countywide growth was slowing and the City of Fort Bragg was quickening has not proven true. The loss of many lumber and related jobs paying better wages has provided an outflow of population. The inflow has been in tourist related jobs paying much lower than the previous average wages. The results in housing are skewed towards low and very low income housing units that are mostly rental units. The future holds more of the same unless new and better paying industry locates here.

The following tables break down the trends in population with age distribution, ethnic distribution, household type and presence of children and overcrowded situations:

#### TABLE 8-a

#### a. Total Population

	1980	1984	1990	%change 84-90	Projected '95	197
Fort Bragg	5,019	5,550	6,078	10%	6,683	>28*
County	66,738	71,000	80,345	12%	88,380	

(Source: 1990 Census)

Both the City and the County of Mendocino have experienced a steady growth rate over the years. The growth rate can be expected to remain the same for the planning period of this housing element.

<sup>\*</sup> Water Moratorium will affect growth rate.

# b. Age Distribution

The age distribution in Fort Bragg for the 18-64 age group was slightly higher in 1985 than the statewide average. This age group comprised 57.8% of the total population. In 1990 that group fell to 48.1% of total as more adults left in search of better jobs. The total number of citizens added since 1985 comprises almost exclusively Hispanic immigration; and the 5-17 age group has grown to 23.7% of total population due to the larger than average family size of immigrants.

#### TABLE 8-b

Age	# & % White	non-White
0-4	395 - 7.3	85 - 20.1
5-17	1,281 - 23.7	242 - 57.4
18-64	2,607 - 48.1	75 - 17.8
65+	961 - 17.8	19 - 4.5
(Source:	1990 Census)	

Comparison with demographics of the 1985 Housing Element, the City is showing an increase of 20% (394 in 1985) in the 0-4 age bracket, a 70% increase (891 in 1985) in the 5-17 age bracket, a 1% decrease (2903 in 1985) in the 18-64 age bracket and a 1.5% increase in the 65 and over age bracket.

#### TABLE 8-

#### c. Ethnic Distribution

		₹ Tota	al Pop.		
<u>#</u>	Persons	1985 -	- 1990	#	Households
White*	5,411	90.3	83.3		2,328
Black	29	. 1	. 5		10
Asian	47	. 3	.8		19
Native Am.	98	1.4	1.6		33
Other include	S				
Hispanic	493	8.0	13.8		109
* (note-some	Hispanic	incl. in	white	total)	

As noted above, the only real change in the ethnic population of Fort Bragg during the 1985-1990 period is the growth of the Hispanic population.

The largest minority group in Fort Bragg is comprised of Hispanic. Of the 1,059 person increase from the 1980 Census figures, nearly half were of Hispanic origin (\*Source: 1990 Census). White households were down 7% from 1985 while Hispanic (Other incl.) increased from 8% in 1985 to 13.8 in 1990.

#### TABLE 9

Household Type & Presence of C	Children			
	# Househ	olds	% of	Total
Married Couple:	1985 -	1990	1985	- 1990
with children	537 -		25.1	20.6
without	540 -	616	25.3	24.6
Male Head of Household Only				
with children	30 -			2.5
without	48 -	52	2.3	2.0
Female Head of Household Only				
with children	150 -		7.0	8.8
without	110 -	67	5.2	2.6
Non-Family House	720 -		33.7	
Family Total	1,280 -	1,531	66.3	61.2

Overd	rowding	ક	&	#	Units	Overci	ro	wde	<u>d</u>
I	Location		198	30			19	90	
Ft. E	Bragg	4.0	0 -	- 9	93	6.3	_	15	9

A total of 29 units out of 159 were owner occupied - 130 rentals Source: 1990 Census.

Since 1985 the incidence of overcrowding has increased by 50% in Fort Bragg, with 130 units of a total of 159 being rental units. The true totals may even be higher due to census count errors. This figure relates directly to the influx of low paying job seekers.

The table provides a breakdown of household type in Fort Bragg. The change in household is becoming a demographic trend in Fort Bragg.

Married couples with children dropped nearly 5% from 1980 figures, single parent headed households are on the rise and an increasing number of married couples without children is on the rise. Overcrowding continues to be a problem showing 50% increase in number of households in an overcrowded situation.

The City has several locations that provides a complaint referral service (bilingual) to those experiencing housing discrimination. The locations can be found at City Hall, the Mendocino County Library, Redwood Legal Assistance and the Redwood Senior Center.

Density of Population - Map overlays of the 1990 census figures show a population relatively dispersed throughout the city. Those blocks showing over triple the average density of 2,267 people per mile are not concentrated in any one area. Some blocks are considerably below average density and should be considered for rezoning for multiple units. The geographical size of the city means that it will grow more dense in the future without aggressive annexation. The County needs to aggressively participate in low and very low income housing construction on the coast to further meet the need.

The following household income data is from an 11/91 area evaluation survey done for the Mendocino Coast Hospital by the National Planning Data Corp. The area surveyed is the entire 95437 area code which is a much larger area than the City limits. However, the data should be relevant to our survey until the actual 1990 census figures are available.

- 1) 1991 population of area 14,853
- 2) 1991 households of area 5,823
- 3) 1991 median household income \$25,090.
- 4) (chart showing household income 1980 % 1991 %)

Using the figures on page 10 for the lowest average home price, we see that approximately 80% of the households would not qualify to purchase. Using the median household income maximum of \$25,090, we see that the average household maximum rent or mortgage payment per month would be \$585.00 (28% of income). For the 11.4% of the households, the maximum rent or mortgage payment would be \$350.00 per month (28% of income) and 12.6% of the population would not be able to rent or purchase any housing without subsidies at market rate.

TABLE 10

Household Income	1980 Count	180 %	1991 Count	191 %
Less than \$ 7,500	1059	23.7	734	12.6
\$ 7,500-\$ 9,999	371	8.3	327	5.6
\$ 10,000-\$ 14,999	715	16.0	664	11.4
\$ 15,000-\$ 19,999	<b>7</b> 57	16.9	665	11.4
\$ 20,000-\$ 24,999	587	13.1	508	8.7
\$ 25,000-\$ 29,999	387	8.7	645	11.1
\$ 30,000-\$ 34,999	229	5.1 .	561	9.6
\$ 35,000-\$ 39,999	127	2.8	385	6.6
\$ 40,000-\$ 49,999	118	2.6	571	9.8
\$ 50,000-\$ 74,999	80	1.8	529	9.1
\$ 75,000-\$ 99,999	22	0.5	122	2.1
\$ 100,000-\$149,999	14	0.3	75	1.3
\$ 150,000-\$199,999	4	0.1	16	0.3
\$ 200,000-\$249,999	1	0.0	10	0.2
\$ 250,000-\$499,999	1	0.0	9	0.2
\$ 500,000 and over	0	0.0	2	0.0
Source: National Planning	ng Data Corp	poration.		

#### TABLE 11

Families Below Poverty*				
Family Type	#	Families	1985	 1990
Children age 0-17			25	2330
Children age 0-5 only		•	43	
Children age 6-17 only			29	
No Children			65	

The following table demonstrates annual incomes for families existing at a poverty level:

# TABLE 12

Household Size	Maximum Net Annual Income 100% of Poverty
1 2 3 4 5 6	\$ 6,624.00 \$ 8,880.00 \$ 11,148.00 \$ 13,404.00 \$ 15,660.00 \$ 17,928.00 \$ 20,184.00
8 each additional member	\$ 22,440.00 \$ 2,268.00

Source: U. S. Federal Food Stamp Program.

Renter & Owner Occupied - In the ten years since last census counts, rentals in the City have increased by 340 units and owner occupied units have increased by 32 units.

#### TABLE 13-a

	# Rented 1980	# Owned 1980	# Rented 1990	# Owned 1990
Fort Bragg	916 - 52%	1,161 -47.7 %	1,306	1,193

<u>Vacancy Rate</u> - Although the 1990 census shows an extremely low vacancy rate within the city of 1.7% for rentals and .6% for sale, conditions have changes since then. If any serious upturn in the housing market occurs in the 90's, the vacancy rate could plummet again. All new low and very low income housing for the coast is now exclusively within the City limits; and population increases have been in this area of housing.

#### TABLE 13-b

	For Rent/1980	For Sale/1980	For Rent/1990	For Sale/1990
Fort Bragg	2.7%	0.8%	1.7%	0.2%

#### 2. Analysis of Employment Trends

Data provided by the Employment Development Department (EDD), Labor Market Division, for calendar years 1986 to 1990 indicates a 7.0% increase in the City of Fort Bragg labor force during this five-year period. This represents an average of 1.4% increase per year as shown in Table 14.

#### TABLE 14

#### Civilian Work Force/Unemployment Rates City of Fort Bragg (1) 1986 to 1990

Year	Civilian Work Force	Unemployment Rate
1986	2,625	11.2%
1987	2,667	10.0%
1988	2,716	9.9%
1989	2,763	9.3%
1990	2,808	9.5%
1986-90	Increase 183 - 7%	<1.7%>

The unemployment rate for the City of Fort Bragg has remained relatively consistent over the past five years and has averaged 9.9% during 1988, 9.3% during 1989 and 9.5% for 1990.

Marked swings in monthly unemployment rates have been reported over the past five years due to the seasonal nature of the coastal industries. Unemployment varies from lows of 7% in September each year to highs of 15% to 17% in February.

Overall projections of annual averages in unemployment for 1991 and 1992 are as of this date not yet available. However, monthly increases in unemployment claims for 1992 would indicate a double digit average for the current year due largely to the recession and decreased in lumber manufacturing and the fishing industry.

The Employment Development Department does not keep separate records on the distribution of the civilian work force by industry and occupation for the City of Fort Bragg. Thus, the Annual Planning Information Guide provided by EDD for June 1990 is the most current information available and provides data on a county-wide basis only.

County-wide employment by industry for Mendocino County is provided on the following page.

(1) Source: EDD Fort Bragg

TABLE 15

Mendocino County

Wage and Salary Employment by Industry\*

1987 Annual Average and Projected 1992 Employment

	1987	1992 projected)	absolute change	percent change
Nonagricultural employment	25,500	28,775	3,275	12.8%
Mining & construction	900	1,000	100	11.1%
Manufacturing Nondurable goods Food & kindred products Other nondurables Durable goods Lumber & wood products Other durables	5,600	6,100	500	8.9%
	1,600	1,900	300	18.8%
	800	1,000	200	25.0%
	800	900	100	12.5%
	4,025	4,200	175	4.3%
	2,875	2,900	25	0.9%
	1,150	1,300	150	13.0%
Transportation & public utils. Transportation Railroads Other transportation Communications & utilities	925	1,025	100	10.8%
	450	550	100	22.2%
	50	50	0	0.0%
	400	500	100	25.0%
	475	475	0	0.0%
Wholesale trade	1,050	1,300	250	23.8%
Retail trade	5,600	6,650	1,050	18.8%
Restaurants & bars	1,925	2,250	325	16.9%
Other retail trade	3,675	4,400	725	19.7%
Finance, insurance & real estate	875	1,000	125	14.3%
Services Hotels & motels Health services Social service organizations Other services	5,625	6,425	800	14.2%
	1,025	1,225	200	19.5%
	1,675	1,825	150	9.0%
	925	1,025	100	10.8%
	2,025	2,350	325	16.0%
Government** Federal government State & local government Education State Local except education	4,925	5,275	350	7.1%
	325	350	25	7.7%
	4,575	4,925	350	7.7%
	2,275	2,425	150	6.6%
	575	575	0	0.0%
	1,725	1,925	200	11.6%

<sup>\*</sup> Employment is by place of work and does not include persons involved in labor-management trade disputes.

<sup>\*\*</sup> Includes all civilian government employees regardless of activity in which engaged.

Note: Parts may not add to totals due to independent rounding. March 1988 benchmark.

According to local EDD sources, a historical shift has been slowly emerging over the past seven or eight years from lumber and fishing related industries to retail trade and service related industries. The coastal area shift is most probably more marked than that county wide. Manufacturing on the coast is largely limited to lumber manufacturing, construction and food and kindred products. The overall county statistics show an 8.9% projected increase in manufacturing county wide, however, lumber, the dominant industry on the coast and in Fort Bragg, shows only a 0.9% increase.

Sizable increases in the industry categories of retail trade and services are projected for 1992, with retail trade expected to increase 18.8% county wide and services to increase 14.2% during the same period.

These percentages are most probably correct for the Fort Bragg and coastal area which has experienced a demonstrable increase in tourist related industries which incorporate both of these categories. With the size of the civilian work force increasing a mere 7% (183 positions), city residents have migrated from manufacturing and fishing jobs to retail and service industry positions during the past five year period. This trend will most probably continue, absent a reversal in environmental legislation at the State level. An examination of governmental industries projects county wide increases of 7.1%, however, as most governmental services are located in Ukiah, the net increase to the City of Fort Bragg will be more modest, probably in the range of 3% to 4%.

The impact of the trend towards retail trade and services will most definitely impact income earnings of city residents.

- Typical wages for retail sales and service positions average between \$5.00 and \$6.50 per hour, which is considerably below the \$9.00+ per hour wages for manufacturing, construction and governmental positions.
- 2. Retail sales and service jobs are typically less than 40 hours per week positions with reduced or no benefits.
- Retail sales and service jobs are seasonally affected and thus do not in many cases sustain year round employment.

Lastly, the City has actively solicited light manufacturing industries over the past five years and unfortunately has not been able to attract manufacturing business into Fort Bragg. Problems with housing availability, water, transportation, and access to raw materials have played an important factor in the reluctance of businesses to relocate into this area. Therefore, the prognosis for the next five years is slow but steady growth particularly in the service and retail sales sector.

#### 3. Income Groups

The State of California has set up income limits for all four income brackets in Mendocino County.

The Very Low Income group are those families generating incomes below 50% of the countywide median family income; Lower Income are those persons between 50% and 80% of countywide median family income; Median Income wage earners are those persons earning between 80% and 120% of the countywide median family income; and Moderate Income earners are those persons who earn above 120% of the countywide median family income.

It is noted that affordability of home ownership is when a person spends no more than 30% of their earnings on a home including insurance and taxes. Below are the income groups for Mendocino County:

# TABLE 16

MENDOCINO

Area median: \$31,400

		NUMBER	OF PERS	ONS IN	FAMILY			
STANDARD	1	2 .	3	4	5	6	7	8
Very Low Income	11600	13300	14950	16600	17950	19250	20600	21900
Lower Income	18600	21250	23900	26550	28700	30800	32950	35050
Median Income	23250	26550	29900	33200	35850	38500	41150	43800
Moderate Income	27900	31900	35850	39850	43050	46250	49400	52600

Source: State of California, Housing and Community Development

#### 4. Regional Housing Needs Plan

The Mendocino Council of Governments (MCOG) adopted the Regional Housing Needs Plan (RHNP) for Mendocino County on June 3, 1991. The Department of Housing and Community Development reviewed the plan and determined that the plan conforms to statutory requirements.

The basic construction needs by income from January 1, 1990 to July 1997 is as follows:

#### TABLE 17

Income Group	Number Needed	Percentage
Very Low	146	28
Other Low	83	16
Moderate	120	23
Above Moderate	172	33
TOTAL	521	100

On October 14, 1991, the City of Fort Bragg received approval from the Mendocino Council of Governments (MCOG) on a revision of its Regional Housing Needs Plan. This revision was due to the City's request to amend its housing share allocation from 521 units to 452 units, as a result of an existing moratorium for new water hook-ups in the City of Fort Bragg.

Very Low:

Other Low:

Moderate:

Above Moderate:

TOTAL:

127 units

72 units

104 units

149 units

Fort Bragg's 1992 Housing Element addresses the real need for affordable housing, yet the adopted Regional Housing Needs Plan (RHNP) call for 33% of all housing units above moderate price range. The plan seems to have neglected the moderate and other low income levels which are made up of middle-class families. The plan is a goal of the Housing Element Advisory Committee to make affordable family housing in Fort Bragg a high priority, and the RHNP seems to conflict with that idea.

### 5. LAND INVENTORY

#### A. Vacant Sites

An analysis of land suitable for housing development is necessary to determine the availability of land to accommodate a range of housing for all income groups, to aid in making decisions on specific plans or proposals and to provide for the incorporation of these sites into the General Plan and subsequent Rezoning when necessary.

There are approximately 50 vacant residential lots within the City limits that can be developed residentially.

With approximately 2,732 housing units within the City limits, total vacant residential lots slated for development comprise less than 5% of the total City lots for infilling purposes. It is not known how many owners of those vacant lots have interest in developing a residential unit. It is typical that not all owners of vacant lots are interested in development.

The majority of the vacant lots suitable for development are zoned for single family residential. In order to meet the needs of affordable housing units without annexing, the City will need to rezone portions of those lots to a higher density zoning, preferably the larger lots to accommodate those higher densities.

The City has identified, on Table 18 of its 1992 Housing Element, the properties which can be developed to accommodate additional housing to meet the City's regional needs. As stated previously, the City has a State imposed water moratorium which will affect Fort Bragg's ability to meet its regional share of housing.

In the two years of the water moratorium, some residences have been exempted from the moratorium. A hardship had to be presented to the State. Affordable housing projects, mother-in-law units to care for an immediate member of the family have been exempted. Units for investment purposes have not been exempted.

Projects that have produce affordable housing since 1992 have been in the GAC (Garden-Apartment-Condominium) zoning district. This particular zone is a step down in density and it would be safe to assume that the UrM (Urban Multiple-Family) zone could produce more affordable units than the GAC zoning district. The City has recently amended the General Plan to upzone industrial and residential properties to the highest possible density allowed in the City.

The City of Fort Bragg is currently pursuing a supplemental water source. The first step in this project is a Water Source Feasibility Study which discusses an Evaluation of Short Term Options. This report is currently under review by City staff. The report addresses options which can be implemented in a relatively short period of time. The objective of the report is to assist the City in achieving the following goals:

a) To remove the building connection moratorium currently imposed upon the City by the California State Department of Health

Services.

b) To reduce the likelihood of the City's violation of Cease and Desist Order No. 11P, issued by the State Water Resources Control Board.

The City has been granted exemptions to the moratorium for units providing affordable housing. The following list are those affordable units receiving an exemption:

Community Development Commission	
(units for very low-low income)	19
Habitat for Humanity	1
Habitat for Humanity	2
RCHDC Self-Help Housing	10
Williamson duplex	2
Luzzi apartment	1
Goble mother-in-law unit	1
Cahil mother-in-law unit	1
Musladine unit	1
Nieminen unit	1
320 S. McPherson St. (low income)	4
1992 TOTAL	43

Since 1990, the City of Fort Bragg has constructed 99 housing units (See Appendix A). The 99 units were comprised of duplexes, triplexes, secondary units and single family dwellings. The City has kept record of the price range of these units to determine which income group can afford them. The breakdown since 1990 shows that 26 units were constructed for the very low income group, 21 units for the low income group, 25 units in the moderate income group range and 27 in the above moderate range. Subtracting this figure from the Regional Housing Needs Plan, the modified RHNP is:

		Balance
Very Low:	127 - 26	101
Other Low:	72 - 21	51
Moderate:	104 - 25	79
Above Moderate:	149 - 27	122

The Planning Commission will immediately start implementing the programs of the Housing Element. Included in this process will be determining which lands will be best suited for upzoning the density through the City limits. This should help the City meet its regional share of housing.

In 1992, the City of Fort Bragg rezoned 23 acres of light industrial lands to various mixed densities of residential units. An environmental impact report was prepared and certified by the City Council for the rezoning. It is estimated an additional 224 housing units will be built and added to the City's inventory of housing units.

The City of Fort Bragg has an adopted Annexation Plan/Sphere of Influence Plan. The Sphere of Influence Plan included the land adjacent to Fort Bragg. The Plan includes a Master Services Element which describes how the City will provide services and infrastructure to these lands. A key component of the Plan is to increase the densities of those lands so as "new development" will essentially

share the cost of providing services and infrastructure. The more parcels paying into the assessment district, the lower the overall cost, the more affordable the housing can be.

119 N. Franklin St. (affordable units)	
(residences above store)	2
Clement apartment	1
10 unit subdivision (10 duplexes)	20
Warrington house	1
Borcich apartments (affordable/handicapped)	8
1991 TOTAL	32

To facilitate Fort Bragg's future needs in housing, the City has recently amended its annexation policy. Prior to this new policy, the City adopted a "limited, phased expansion" growth strategy. This "reactive" approach to annexation had certain negative impacts on the City. In some cases, it is difficult to develop infrastructure plans to provide services to those piecemeal annexations. Again, as stated earlier, no annexations were processed during the planning period of the 1985 Element.

The City of Fort Bragg will be updating its General Plan in the following fiscal year (92/93). The Land Use Element of the General Plan will analyze; 1) increasing densities and land use classifications for certain vacant residential lots within the existing city limits; and, 2) allowing for a "mix" of residential densities in lands to be annexed as to meet the needs of all income groups in the years to come.

The water moratorium will significantly effect Fort Bragg's ability to amend the General Plan, Annexation Policy and ability to provide high density housing.

#### PRIORITY PROJECTS

1. The City of Fort Bragg will prioritize the particular programs it feels is necessary to implement the needs of housing in Fort Bragg. Those programs are:

a) Rehabilitation of Fort Bragg's existing housing stock. The majority of these homes are occupied by senior citizens who are on a fixed income. The City is pursuing a rehabilitation program through Farmers Home Administration. This program will provide low interest loans to those qualifying households.

b) Create more affordable housing by creating incentives for producing housing that will be affordable. Those incentives would be permit streamlining, waiver of infrastructure fees for projects producing affordable housing and seeking grants to purchase property to allow nonprofit agencies to develop affordable housing.

2. The sites listed on Table 18 of the City's Housing Element identifies the sites available to be rezoned to a higher density. The City's zoning ordinances allow a wide range of housing types in their districts, including mobile home parks, cluster homes, apartments, etc. Allowing to exceed the base density can be allowed by right in one district and a use permit in the other districts. The entire residential zoning districts parameters have been included in this

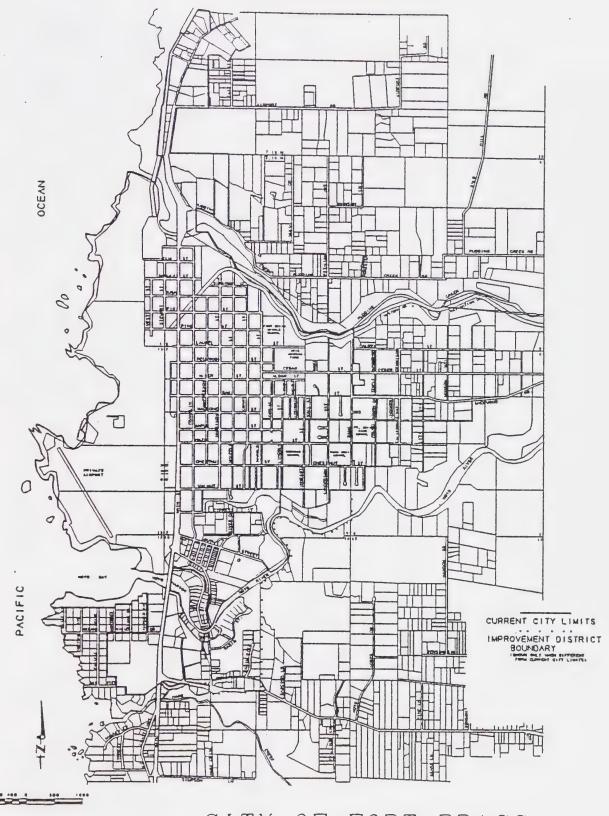
revision. Again, the City is committed to provide affordable housing to all income levels in the City limits.

The City is currently in the process of developing a Master Services Element for their Sphere of Influence Plan. The Master Services Element describes how the City will provide the necessary services and infrastructure to those lands in the City's Sphere of Influence.

There are currently 600 acres comprising of 263 parcels in the Sphere of Influence. As these lands become annexed the City will need to create densities high enough so these new parcels will pay for the services (police, fire, road maintenance) and the necessary infrastructure (water, sewer) that are needed for newly developed areas.

Many of the parcels in the annexed areas are experiencing failing septic systems and wells that run dry or have poor water quality. It is anticipated that these lands will, during the planning period of this Housing Element, desire to be annexed into the City limits.

As projects come before the Planning Commission or City Council, assuming they are environmentally sound projects, it is anticipated those projects in the UrM (Urban Multiple-Family zoning district, the City highest residential density) would apply on the higher end of the density range. Those units would also be affordable to 80% of the median income. (See Policy 1.8)



CITY OF FORT BRAGG

#### TABLE #18

HOUSING TYPE	APPROXIMATE NUMBER ZONING/DENSITY OF LOTS/ACRES		APPROXIMATE NUMBER OF POTENTIAL UNITS	COMMENTS	
SINGLE FAMILY RESIDENCE (SFR) MULTI FAMILY RESIDENCE (MFR) MCBILE HOME PARKS (MHP)	2 lots	GAC (Garden-Apartment Condominium) 6-15 Units per Ac.	2 Units	Due to topography and access, density would be limited to 2 units 547/557 Casa Del Noyo (Coakley)	
SINGLE FAMILY RESIDENTIAL (SFR)	4 lots	R-1 (Single Family Residential) 6 Units per Acre	4 Units	Lot size minimum standard Hazelwood, Myrtle and N. Harbor Dr.	
SINGLE FAMILY RESIDENTIAL MULTI FAMILY RESIDENTIAL MOBILE HOME PARKS	2 lots/8.7 ac.	GAC 6-15 Units per Acre	52-130 Units	Vacant parcels within Improvement District boundaries Moura/Benedetti	
SFR MFR MHP	1 lot/10 acres	URM (Urban Multi-Family Residential) 15-20 Units/Ac.	150-240 Units	Vacant parcels within Improvement District boundaries (Rossi)	
SFR MFR MHP	3 lots/7.9 ac.	APO	To be determined	Residential is a conditional use in this zone; potential hospital employee housing (Cypress)	
SFR, MFR	1 lot	GAC	1-3 Units	Property has some environmental con- straints which will affect density; (DuBois Lane)	
SFR	14 lots/9.3 ac.	R-1/9.43	46 Units	Vacant parcels within Improvement District South of Chestnut St. (excluding MDC prop)	
SFR, MFR, MHP	3 lots/3/15 ac.	GAC/3.15	18-47 Units	Large vacant parcels within Improvement District	
SFR, MFR, MHP	7 lots/1+- ac.	UrM/15-24 Un/ac.	15-24 Units	Scattered vacant lots in UrM Zoning District all within Improvement District boundary	
SFR	16 lots/15+- ac.	R-1/6 Units/ac.	44 Units	Scattered vacant lots in R-1 Zoning Dist.	
SFR, MFR	6 lots/1.5+- ac.	DTMR/6-12 Units/ac.	17 Units	Scattered lots in DTMR Zoning District	
SFR	5 lots/18.96+- ac.	R-1/5 Units/ac.	113 Units	Scattered lots, some are in current subdivision process, all in Improvement District. Access may limit density	
SFR, MFR, MHP	1 lot/1.95 ac.	R-1/6-12 Units/ac.	12-24 Units	MDC has approved plans for affordable housing	

# OTHER HOUSING DEVELOPMENT OPPORTUNITIES WITHIN THE CITY LIMITS OF FORT BRAGG

HOUSING TYPE	POTENTIAL # OF UNITS	CONSISTENCY W/ZONING	COMMENTS
Second Units	Many	Conditional	A conservative estimate is 50% of all R-1 lots have the potential to create a second residence.

B. Affordable Residential Development

All residential sites are considered potential sites for Below Market Rate Housing consistent with the zoning ordinance. Any vacant residential site considered for HUD-assisted housing must meet the HUD Site and Neighborhood and Property Standards. In addition to the sites having to meet Federal and State criteria for assisted housing, the City will review proposals for assisted housing to consider opportunities for the following:

1. Manufactured Housing

Fort Bragg's Zoning Ordinance allows mobile homes and/or manufactured housing in any residential lot subject to review by a Technical Advisory Committee. The review will look at aesthetics, foundation and conformance with zoning. At present there are four mobile home parks in Fort Bragg.

a. Housing for the Elderly and Handicapped Elderly housing is typically one and two bedroom apartments designed for people over sixty, some of who are handicapped. Often the elder population has fewer autos per person, therefore, a carefully planned development can accommodate more units per city block. Open space can be designed to provide a garden area for those who wish to have a small gardening space. Open space can also include trees, benches and tables to encourage conversation and outdoor events.

"Handicapped Accessible Housing" is typically one and two bedroom apartments designed with additional square footage to allow for greater maneuverability and any personal modifications needed to accommodate the needs of a person with a disability. Apartments shall be on the ground floor (except where elevator is available) and shall be located to afford easy access to their designated parking. There shall be at least one (1) Handicapped and one (1) Standard parking space per apartment.

The primary considerations in evaluating sites for elderly housing are proximity to shopping, social services, public transportation and health care. The City will also consider compatibility with adjacent development, unit cost and community acceptance.

Secondary considerations involve proximity to recreation and churches, and the absence of detrimental conditions such as traffic noise and industrial uses.

b. Nonprofit Developers

Habitat for Humanity, Rural Community Housing Development Corporation, Community Development Commission and others are involved in affordable sweat-equity projects where lower income families can develop equity in a home or purchase for a lower price by doing some of the construction themselves. The City will continue to support the endeavors of various nonprofit groups that are meeting the City's housing needs.

# C. Units at Risk of Conversion to Market Rate

State Government Code 65583 requires housing elements to provide an inventory of subsidized units at risk of conversion to market rates and an analysis and program to preserve the developments.

In the City of Fort Bragg, there are two projects with current eligibility for conversion to market rates. The Cypress Ridge apartment complex (520 Cypress Street) provides 42 units for low income seniors, is assured of having long term affordability. First, there are Section 8 subsidies attached to these units, which means that residents will pay no more than 30% of their income for rent. Second, Rural Communities Housing Development Corporation is to provide affordable housing in the communities they serve. For these reasons, Rural Communities Housing Development Corporation is committed to maintaining Cypress Ridge as affordable housing.

The River Garden Apartments (40 units), located at 421 South Street is considered at risk. The owners of the complex are presently in the process of requesting that Farmers Home Administration refinance the project and lock in the present Section 8 rents for another 20 years. It is estimated that the cost to build 40 new multiple family units in the City of River Garden Apartments were to be converted to nonlow income housing would be approximately \$65.00 a square foot. It is estimated that a nonprofit organization could buy the apartments using FmHA funding. Preservation of the units would be more economical than constructing new ones.

Conserving subsidized multifamily housing is estimated to be at a cost of approximately \$25.00-\$35.00 a square foot. The earliest date of conversion for the River Garden Apartments is September 13, 1998.

The Rural Communities Housing Development Corporation has indicated that they would be interested in trying to obtain funding to purchase the units and preserve them for low income, if they were to become available for sale.

The City of Fort Bragg is currently pursuing a Housing Rehabilitation Program using funding from FmHA, a CDBG Program and the HOME Program. It is estimated that approximately 400 homes could be eligible for rehabilitation. As the homes are rehabilitated, and the loans are paid back, the City may use the money for other specified purposes, including the purchase or development of low income housing. Redevelopment Tax Increment funds and other CDBG funds could aid partial acquisition costs.

Although the River Garden Apartments have the potential to be converted to nonlow income units through early prepayment of the FmHA loan, the program has prepayment restrictions and incentives to discourage early prepayment. In addition, nonprofit entities are offered first Right of Refusal for purchasing the units if they were to be sold. If prepayment does occur, State law would require that at least one year notice be given to tenants and FmHA.

Project Name Street Locality	Owner Name Street Locality	Section 8 Contract # Program/Finance Type Section 8 Type		Units Elderly	Earliest Date Subsidy Termination ( # years remaining)
Zip Code	Bocality	HAP Agreement/Execution Date	FHA	Section 8	
River Garden Apts.	K.W. Hunt	CA39R000015	0	40	November 7, 1994
421 South Street Fort Bragg, CA 95437	None Remo	New Construction FMHA Section 515/8 09/13/78 10/07/79	0	0	(+5)
520 Cypress Street Fort Bragg, CA 95437	Rural Communities	CA39R00020 New Construction FMHA Section 515/8 09/27/79 12/08/80	0	42 42	December 8, 1995 (+5)

D. Rezoning

Rezoning is one way of meeting housing goals and would be necessary if the City decides to develop vacant public/private lands for housing or to allow residential uses in all commercial zones. Additionally, infill sites redesignated for higher densities would require rezoning. If the City annexation plans are put on hold due to a water moratorium, the City will need to revise the zoning ordinance and general plan to increase densities in all residential districts.

E. Availability of Public Facilities

The City is limited in terms of infrastructure and financial resources needed to provide water, sewage treatment, police, fire and schools, and these limitations could restrict housing development. As a standard procedure, fees are assessed on new development in order to meet the costs of providing such services. Currently, the State Department of Health Services has imposed a water moratorium for new water hook-ups. The City is aggressively pursuing a supplemental water source to end the moratorium. This moratorium will significantly affect the City's ability to provide water to new homes.

# 5. GOVERNMENTAL CONSTRAINTS

The City of Fort Bragg's development procedures are similar to those in many other cities in California. Governmental constraints which affect the cost of housing and the availability of housing in Fort Bragg include:

- A. Development Fees;
- B. Local Processing and Permit Procedures;
- C. Building Codes and Enforcement;
- D. On and Off-site Improvements;
- E. Land Use Controls; and,
- F. Coastal Zone Regulations and Constraints.

# A. Development Fees

Development fees are divided into three main categories:

- 1. Building
- 2. Infrastructure
- 3. Planning
- 1. Building Fees (for a 1400 sq. ft. single family residence)

a. Building Permit \$1100.00 b. Plan Check 400.00 c. School Impact Fee 2280.00 \$3780.00

## 2. Infrastructure Fees

The City assesses a number of fees that affect the development and cost of housing in Fort Bragg. The average amount of residential fees for a single family dwelling range from \$4200.00 to \$5500.00. The fees are negotiable and are waived for below market rate units.

City of Fort Bragg Development Fees

# Typical Single Family Dwelling (1400 sq. ft.)

Sewer Hook-ups \$1900.00
Water Connections 2125.00
Storm Drain 190.00
Sidewalks, Curb, Gutters
(site specific) 1300.00 and up
TOTAL \$5515.00 minimum

Development fees are not a constraint to the construction of housing affordable to senior citizens or to lower income households. City ordinances permit waiver of fees for senior and lower income housing projects.

3. Planning Fees

Planning fees for the City of Fort Bragg are substantially lower other cities in the region, including the County of Mendocino. Dependent on the request to develop, planning permits may or may not be required. The table below breaks down the various planning processes and provides comparison of their fees with other jurisdictions in Mendocino County.

# TABLE 20

Planning Permit General Plan Amendment	Fort Brago	Ukiah 600	Willits 500 + E	Mendocino Co. 1512.50-
Local Coastal Plan Amend.				2362.50-
Rezonings	175	325	400 + E	675
Use Permits	75-200	450	160-500	535-1630
Variances	75-125	150	160	400
Coastal Development	125-225			140
Design Review	50-125	3% cost		~ ~ ~
Land Divisions	250+	225 Min. 700 Maj.	700+ 1500+	1525-1925 2163-2663+60/lot
EIR Processing	250		90+ ph	Cost of Consultant+10%
Appeals to Legislative Body	50		100	140-950

# B. Local Processing and Permit Procedures

Development review also affects housing costs. Primarily because interest on loans must continue to be paid. The longer it takes for a project to be approved, the higher the development costs.

In 1992-93, as the City will update its General Plan, the Zoning Ordinance will be updated as well. The City's new Zoning Ordinance will reduce processing time and simplify provisions for the development of housing.

## C. Building Codes and Enforcement

Building codes are not a constraint to residential development. New construction is required to meet Uniform Building Code regulations, but there is no ongoing systematic enforcement of building codes on existing dwellings. Existing units are inspected only when complaints are received by the City. Certain types of additions require the applicant to bring the building (or portions of it) up to current codes.

D. On and Off-site Improvements

Fort Bragg, like most cities in California, requires residential developers to provide a full complement of on and off-site improvements, (i.e. streets, curbs, gutters, sidewalks, drainage, water, sewer and undergrounding of utilities).

All standards for public improvements (i.e. street widths, sidewalks, storm drains) are delineated in the Municipal Code. These standards are reviewed for individual circumstances. Requirements can be waived or reduced and therefore is not a constraint on the development of affordable housing. Street classification (i.e. arterial, collector, etc.) will affect the densities of land use as parcels are ready for development, provisions will be made to address the ability to provide adequate circulation in and out of the area where new housing will occur.

The City has no "reasonable growth" ordinance. This was an assumption only. The term "reasonable growth" is the average annual growth rate. Economics will dictate growth and the City will continue to strive to meet its housing needs. The following table gives the specifications for street widths and sidewalks including curb and gutter.

TABLE 21

ON AND OFF SITE IMPROVEMENTS
Streets
Sidewalks (including curb and gutter)
Off-street parking

50' 5'-6' See Appendix B

Depending on the development, a property owner can expect to pay between \$10,000 or more per lot for development fees. These fees do pose as an actual constraint to development. The City does not have the revenue to exempt all development from these fees, and by comparison to other jurisdictions, Fort Bragg is the lowest.

The City of Fort Bragg is currently in the process of streamlining its permit process for both planning and building permits. A citizens task force is proposed to monitor the process in both departments to determine maximum efficiency.

A major land division in the City limits takes approximately  $2\ 1/2\ -3$  months. Building permits for new construction take anywhere from 2 weeks to a month to process.

The following programs in the City's Housing Element attempt to remove governmental constraints to the maintenance, improvement and development of housing. Those programs are: 1.1.a, 1.1.c, 1.2.a, 1.2.b, 1.3.a, 1.4.a, 1.6.a, 1.7.a, 1.8.a, 2.1.a, 2.1.b, 2.1.c, 2.1.e, 2.1.g, 2.1.h, and 2.2.b.

# E. Land Use Controls

In addition to development procedures required by the State of California, (environmental review, subdivision approval, rezonings, zoning variances, General Plan Amendments and building codes), the City of Fort Bragg insures compliances with Zoning Ordinances, enforces the Municipal Code as it relates to public improvements, imposes site plan and architectural review and local development fees.

A current schedule of basic requirements for all zoning categories is located in the technical appendix. That schedule specifies minimum lot area, floor area ratio, setback requirements and lot coverage.

The City of Fort Bragg Zoning Ordinance contains provisions for "Planned Development" which acts as a performance planning. It does require an amendment to modify any existing zoning regulations. It is proposed that the "Planned Development" designation not be an overlay of an already established zoning district but stand by itself. It can be parcel specific or include a larger area. It will allow greater flexibility in unit type and lot size and density bonuses designed to be even more beneficial for the production of below market rate units.

The City places no restrictions on mobile homes (provided they are reviewed and approved by the Technical Advisory Committee) and modular homes other than those placed on conventional housing. The City's recommended land use policies once adopted would not be seen as a constraint and could encourage the development of affordable housing in Fort Bragg.

# F. Coastal Zone Regulations and Constraints

Portions of the City limits lie within California's Coastal Zone. The City of Fort Bragg issues its own Coastal Development Permits. In order to expedite the planning process, housing element policy will seek an exemption of obtaining a Coastal Development Permit for those types of residential units already allowed by the certified zoning ordinance. Those properties identified as having coastal environmental constraints would not be eligible.

Coastal Zone environmental constraints are drainage and runoff, erosion, special plant communities and archaeological resources. It is not possible to exempt those properties from development review.

Since January 1, 1982, the City of Fort Bragg has documented the number of low and moderate income housing units converted or demolished and the number of replacement units provided.

- The City of Fort Bragg has inventoried the following:
- a. 8 new units in the Coastal Zone were approved for
- b. 1 low and moderate income households required to be provided for within the Coastal Zone.

- c. 0 units are occupied by low and moderate income households and were authorized to be demolished or converted since January 11, 1982.
- January 11, 1982.
  d. O units of low and moderate income households required in the Coastal Zone to replace those being demolished or converted.

### 7. NON-GOVERNMENTAL CONSTRAINTS

A. Cost of Housing Construction

Market Constraints significantly affect the cost of housing and are important factors to take into account when discussing affordable housing. Escalating land prices and construction costs, and fluctuating interest rates are major contributors to the ever increasing cost of housing in the area. Figure A shows the average land and construction costs for single family attached and detached units.

# 1. LAND COSTS

The price of vacant land varies in the Fort Bragg area due to its coastal location and lack of availability within the City limits. A standard City lot currently would be priced between \$50,000 to \$83,500.00 depending on the desirability of the area. A one acre parcel of land inside the City limits, with improvements such as water, sewer and streets would range from a low of \$100,000.00 to a high of \$140,000.00. One acre parcels in the County range between \$76,000 to \$80,000 with no ocean view, whereas ocean view parcels of two acres would start at \$85,000.00 to \$120,000.00 and upward.

## 2. CONSTRUCTION COSTS

Construction costs range from \$75.00 per square foot to as much as \$125.00 plus per square foot (depending on the quality of the unit) for a single family home in Fort Bragg. Similar construction outside the City limits would cost an additional 6% or more due to additional fees for septic systems and water systems. The price of framing lumber for new home construction increased 31% in June of 1991 to an all-time high of \$430 per thousand board feet of Douglas Fir, 2x4 construction grade lumber. The previous all-time high was in 1979 when it reached \$303.00 per thousand board feet. In all areas, multifamily housing construction costs would be approximately 13% lower when compared to single-family housing as stated in the 1985 Housing Element.

On the average, the building process for the construction of a single family home takes approximately 90 to 120 days to complete after obtaining all the necessary permits. For a subdivision this same process would be estimated between six to twelve months.

According to a recent comparison done by the Construction Industry Research Board from May of 1990 to May of 1991, Mendocino County building permit values rose 35%, with nonresidential up 42% and residential up 34%.

Based on the average land and construction costs for single family attached and detached units, the following figures are shown:

AVERAGE PRICES (new construction)

Land

Permits \*

Dwelling \*\*

TOTAL COSTS

AVERAGE PRICES (new construction)

\$ 59,000.00

9,500.00

\$115,500.00

\$183,500.00

\* Permits would cover estimated costs for sewer, water, drainage, School Tax, Plan Check and Building Permit.

\*\*Dwelling size is estimated at 1400 square feet and at \$82.50 per sq. ft.

# B. Availability of Financing

Interest rates for home financing and rental development have a crucial effect on the affordability of housing in Fort Bragg. Mortgage interest rates have varied extremely over the years, from a high near 14% in 1984 to a low of 8% in early 1992.

# 1. PROGRAMS AVAILABLE:

Mobile Home/Mobile Home and Lot:

BANK OF AMERICA BASIC Terms - 84 months to 300

months
Income - based on number of
family members for
maximum income to
qualify

Single Family Dwelling:

FHA/VA Conventional

Assuming an 80% loan and a 30 year pay-back, the following would apply:

INTEREST RATE	LOAN AMOUNT	DOWN (20%)	MONTHLY PAYMENT	MONTHLY/ANNUAL INCOME	ABLE TO AFFORD
9%	\$101,674.	\$25,418.	\$958.	\$3421./41,052.	\$127,092.
9%	\$144,000.	\$36,000.	\$1358.	\$4850./58,200.	\$180,000.

## 8. OPPORTUNITIES FOR RESOURCE CONSERVATION

Together, the rising cost of energy to heat homes, the availability of the City's water supply and the rapid threat of closure of the County's Coastal Regional Landfill have forced the City to examine all facets of resource conservation.

Various methods are available to reduce the consumption of energy resources, water resources and solid waste disposal. This Housing Element will encourage alternative programs to implement resource conservation.

# 9. GOALS, POLICIES AND PROGRAMS

A. Housing Variety

The City of Fort Bragg is committed to maintain a range of housing types to meet the housing needs of its citizens. This can be accomplished by preserving and increasing the existing supply of rental apartments and mobile home park rental spaces. Moderate and above moderate housing and infill development also encouraged. The City need periodically to conduct an inventory of available residential land and holding capacity to be sure that sufficient land exists to meet the needs of a range of household types. Goals, policies and programs are organized into three sections relating to housing variety, housing opportunity and housing quality.

GOAL #1 (Housing Variety)

Provide, preserve and increase a variety of new housing opportunities which are affordable to all demographic segments of the community.

## POLICY 1.1

The City shall implement programs which encourage a mix of housing types, including higher density housing which could include smaller lot sizes, alley houses, etc.

### PROGRAM 1.1.a

Continue to obtain a mix of dwelling unit types through the administration of the General Plan, including newly annexed areas.

Responsible Bodies: City Council, Planning Department.

Timing: Immediate and Continuing.

# PROGRAM 1.1.b

Amend the Zoning Map to include a Manufactured Housing/Mobile Home Park Zone.

Responsible Bodies: City Council, Planning Commission,
Planning Department.

Timing: Immediate.

## PROGRAM 1.1.c

Amend the Zoning Ordinance on planned developments which will allow for greater flexibility in encouraging and approving higher densities, smaller lot sizes, manufactured housing and alley houses.

Responsible Bodies: City Council, Planning Commission,
Planning Department.

Timing: Immediate.

The City should adopt ordinances to allow manufactured housing, single family housing on smaller lots. It is anticipated that the ordinances will contain provisions that encourage such development (higher densities that may be more attractive to some developers).

# PROGRAM 1.1.d

Conduct an annual inventory of public land available for below market rate housing.

Responsible Body: Planning Department.

Timing: Ongoing.

## PROGRAM 1.1.e

The City shall request to the County to give notice to the City on all rezoning projects within the City's sphere of influence.

### POLICY 1.2

Allow second units on single family lots as a permitted use, subject to appropriate development standards for size, parking and setbacks to increase the supply of affordable housing, and make better use of existing stock of land and housing.

### PROGRAM 1.2.a

Increase Base Density allocations for the ability of proposed developments to fulfill the need for a variety of housing types.

Responsible Bodies: City Council, Planning Commission,

Planning Department.

Timing: Immediate.

## PROGRAM 1.2.b

Amend the Zoning Ordinance to allow second residential units as a permitted use in all residential zones.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Immediate.

### POLICY 1.3

Allow existing residential lots with two residences with separate water and sewer hook-ups to be able to divide, thereby enlarging the affordable housing supply.

#### PROGRAM 1.3.a

Amend the General Plan, Zoning Ordinance to allow a one-time division of parcels which can provide two existing homes on a residential lot with separate utility connections and meet the development standards in the particular zoning district.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Immediate.

## POLICY 1.4

The building of housing on vacant (infill) land shall be encouraged.

## PROGRAM 1.4.a

Identify and designate on the General Plan and Zoning Maps, priority sites for higher density residential development which could include alley houses, smaller lot sizes, etc.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Immediate and Continuing.

## POLICY 1.5

The City shall conduct an annual inventory of available land and holding capacity to determine if sufficient land exists to meet the needs of a range of household types.

# PROGRAM 1.5.a

Refer to Program 1.4.a

# POLICY 1.6

The City shall seek an exemption from the Coastal Commission for residential units in the Coastal Zone from being required to obtain a Coastal Development Permit having no environmental constraints.

## PROGRAM 1.6.a

Apply to Coastal Commission to exempt proposed residential structures situated in the Coastal Zone from obtaining a Coastal Development Permit.

Responsible Bodies: Planning Department.

Timing: Immediate.

## POLICY 1.7

Conversions of rental apartments to condominiums may not be permitted if the proposed conversion significantly diminishes the existing supply of rental units or threatens to lower the rental vacancy rates within Fort Bragg. This policy does not prevent the construction of new condominiums within the City limits.

## PROGRAM 1.7.a

Continue to obtain a mix of dwelling unit types through the administration of the General Plan, including newly annexed areas.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Immediate and Continuing.

### POLICY 1.8

Encourage the construction of rental apartments and provide incentives and density bonuses for developments constructing rentals for the low to moderate income groups.

#### PROGRAM 1.8.a

Increase Base Density allocations for the ability of proposed developments to fulfill the need for a variety of housing types.

Responsible Bodies: City Council, Planning Commission,

Planning Department.

Timing: Immediate.

# POLICY 1.9

New mobile home parks with ownership or rental spaces shall be encouraged.

# PROGRAM 1.9.a

Allow renters to convert to owning their mobile home space irrespective of rental vacancy rates.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Immediate.

The new Zoning Map Designation will protect existing mobile home parks from redevelopment and can identify locations for new developments of manufactured housing.

Identification of sites for specific manufactured housing developments would create additional units of low income housing during the term of this plan.

## B. HOUSING OPPORTUNITY

The City seeks housing opportunities within the community for persons of all economic levels. The City desires that a choice of housing types and locations will be available to all persons regardless of race, sex, cultural origin, age, marital status or physical handicaps.

The City should encourage private development to provide a balance of housing by type and location while permitting reasonable growth within the City. "Reasonable Growth" is defined as, "That amount of residential development which the City can accommodate without over-taxing schools, infrastructure and city services". "Reasonable Growth" equates to an annual increase of no more than 3% of the City's total dwelling unit count, and has been set in this plan. Exclusions may be allowed for very low and low income housing and senior housing.

GOAL #2 (Housing Opportunity)

Provide a choice of housing types and locations to all persons regardless of sex, cultural origin, age, marital status or physical handicaps and all economic levels.

### POLICY 2.1

Housing shall be encouraged in such a way as to promote a balance by housing type and location.

# PROGRAM 2.1.a

The City shall adopt a tiered infrastructure rate policy which charges lower fees for sewer and water hook-ups and drainage improvements to developers of low and very low income housing and higher fees to developers of market rate housing.

Responsible Bodies: City Council, Planning Commission,

Planning Department.

Timing: Immediate.

## PROGRAM 2.1.b

The City shall waive Use Permits and Variance fees for projects involving very low and low income housing.

Responsible Bodies: City Council, Planning Commission,

Planning Department.

Timing: Immediate.

## PROGRAM 2.1.c

Continue to exempt assisted housing for very low and low income households within new developments from portions of development fees as specified by City Council.

Responsible Bodies: City Council, Planning Commission,

Planning Department.

Timing: Ongoing.

## PROGRAM 2.1.e

Continue to give priority processing to those very low and low income developments.

Responsible Body: Planning and Building Department. Timing: Ongoing.

Generally, housing costs increase with the time needed to obtain required project approvals. "Priority Processing" is used to speed the approval of applications for lower cost housing and to make such development more attractive to builders.

## PROGRAM 2.1.f

Correlate the vacant land inventory with existing needs of low and median income households, and determine the need to redesignate land for specific housing types.

Responsible Body: City Council, Planning Commission, Planning Department.

Timing: Ongoing.

The City's Housing Advisory Committee will conduct an annual study of housing needs to determine the relative numbers of below market rate housing units needed, the ratio of single family to multi-family units, and the number of ownership versus rental units that should be built in the city. The Housing Advisory Committee will derive a formula that reflects the needs of housing types and present it to City Council.

# PROGRAM 2.1.q

Apply for Community Development Block Grants (CDBG) subsidies to assist in providing necessary infrastructure improvements in developments with below market rate housing, and leverage these subsidies.

Responsible Body: Administration Department. Timing: Ongoing.

# PROGRAM 2.1.h

Amend the Zoning Ordinance to permit housing in all commercial zones as a permitted use.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Immediate.

Combining residential with commercial or offices uses would provide lower cost housing. To encourage a residential/commercial mix, the zoning ordinance would need to be revised to permit an increase in density when such housing is provided in conjunction. Mixed uses have a real potential in downtown Fort Bragg.

# PROGRAM 2.1.i

Create a vehicle, such as an outreach program, nonprofit authority, planning commission, redevelopment agency or corporation, to locate, assist and plan such activities as below market rate housing for low and median income households.

Responsible Body: Administration Department. Timing: Ongoing.

PROGRAM 2.1.j

The City shall acknowledge single parent households as viable families when applying for subsidized housing programs.

Responsible Body: City Council, Planning Commission.

Timing: Immediate.

## POLICY 2.2

The City shall require developers of residential development of 5 or more units to:

a. Provide between 10 and 15 percent of their units at below market rents or prices;

b. Contribute in-lieu fees; or,

c. Propose alternative measures so that the equivalent of 10 percent to 15 percent of their units will be available to and affordable by households of low and median incomes.

An ordinance to implement this policy shall be structured so the various methods are of equivalent economic value.

# PROGRAM 2.2.a

Developers of planned residential developments of 5 units or more shall provide 10-15% of their units as affordable in one of the following ways:

1. 10-15% of the units for rent shall have rents affordable to very low and low income households; 10-15% of ownership units shall be affordable to households with incomes at or below

the county median.

It is the City's policy to encourage affordable housing. The City shall adopt an ordinance setting forth equitable means for developers to provide affordable rental and ownership units. The ordinance will set income guidelines, household and unit size guidelines, and purchase price or rent levels. (Ordinances requiring developers to include affordable housing within each project are called "Inclusionary Zoning Ordinances").

2. A portion of the land shall be dedicated to the City for use

as a site for affordable housing.

Developers who cannot reasonably include the affordable units in the project itself will be required to set aside a portion of the land or to purchase land in another part of the city where the City or a nonprofit agency can develop housing.

. An in-lieu fee, related to the cost of providing affordable

housing, shall be offered to the City.

In-lieu fees may be an attractive alternative to developers, but in some situations may result in higher prices for the remaining units if the developer can pass the added costs on to other buyers. Usually, developers sell housing at the highest price the market will bear, so that in-lieu contributions have no effect on the price of other units, it is not the objective of the City to build a large housing fund and not develop affordable housing. The inclusionary ordinance, at a minimum, should specify the amount of an in-lieu fee in the event it is the most viable alternative, and so that it clearly is an exaction comparable in value to the actual provision of units.

4. Reasonable Alternative Measures

Various inclusionary zoning ordinances use slightly different mechanisms geared to the local housing market. As market conditions change, the city may need to develop alternative measures to provide incentives to developers to include affordable housing in their projects.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Immediate.

## PROGRAM 2.2.b

Provide a bonus to:

a) those developments that incorporate below market rate units directly within the same development; and,

b) to those developments that otherwise exceed the requirements of the inclusionary ordinance.

c) provide Density Bonus increases up to 25% for below market rate housing in designated areas. Responsible Bodies: City Council, Planning Commission, Planning Department. Timing: Immediate.

#### POLICY 2.3

The City or its designee shall insure that occupants of non-market rate units meet the income restrictions of the project and that these units are preserved as affordable.

# PROGRAM 2.3.a

Schedule an annual meeting with nonprofit housing developers to assist in identifying appropriate sites and to encourage the development of rental housing and rehabilitation.

Responsible Body: Administration Department. Timing: Immediate.

The City can aid developers of lower cost housing by identifying sites for lower cost housing in advance and encouraging development proposals for sites so identified. Fort Bragg maintains an inventory of vacant lands for this purpose. The City will also provide information on federal and state funding sources.

### POLICY 2.4

The City shall pursue City, County, State and Federal programs that provide housing opportunities for low and moderate income households.

# PROGRAM 2.4.a

Amend the Zoning Ordinance to allow second residential units as a permitted use in all residential zones.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Immediate and Continuing.

### PROGRAM 2.4.b

Refer to Program 2.1.h

### PROGRAM 2.4.c

Use readily available methods to encourage a full range of housing types, such as developer agreements and mortgage revenue bonds.

Responsible Bodies: Administration Department, Planning Commission, Planning Department.
Timing: Ongoing.

Local governments can consummate binding agreements with developers to assure that the City will not change the laws affecting the developers proposed project, in exchange for the developer's financing of public improvements and other commitments(such as providing rental units for an extended number of years).

Tax exempt mortgage revenue bonds have been used to encourage rental housing with a specific number of units (usually 20%) to be rented to low income families. The provisions of the enabling legislation ensure that the units will be available as rentals for 10 years or more.

## PROGRAM 2.4.d

Continue to participate in and promote the Section 8 Existing Housing Program. The City will annually monitor the status of of the River Garden Apartments.

Responsible Body: Administration Department. Timing: Ongoing.

The City currently participates in the "Section 8 Existing Housing Program". To qualify, a household must have an income of 80% or less of the county's median income, adjusted for family size.

## PROGRAM 2.4.e

Expand the redevelopment boundaries for the purpose of encouraging the construction and/or improvement of housing affordable by households of very low, low and median income.

Responsible Agencies: City Council, Redevelopment Agency, Administration Department.

Timing: Immediate.

## POLICY 2.5

Large scale commercial and industrial development proposals shall be reviewed to determine housing related impacts.

#### PROGRAM 2.5.a

Develop an impact threshold level to determine the impacts on the City's housing supply associated with new commercial and industrial development. Those developments exceeding the threshold must mitigate those impacts.

# PROGRAM 2.5.b

Continue to participate in and promote the Section 8 Existing Housing Program.

Responsible Body: Administration Department. Timing: Ongoing.

The City currently participates in the "Section 8 Existing Housing Program". To qualify, a household must have an income of 80% or less of the county's median income, adjusted for family size.

### POLICY 2.6

Review housing progress and unmet needs annually with City Council.

### PROGRAM 2.6.a

Refer to Program 2.3.a

The City can aid developers of lower cost housing by identifying sites for lower cost housing in advance and encouraging development proposals for sites so identified. Fort Bragg maintains an inventory of vacant lands for this purpose. The City will also provide information on federal and state funding sources.

# GOAL #3 (Housing Opportunity)

Cooperate with agencies providing temporary shelter for the homeless and those in crisis.

# POLICY 3.1

The City (working cooperatively with the County) shall provide funds for a shelter to temporarily house six homeless families, battered spouses and others in crisis situations.

### PROGRAM 3.1.a

Provide a referral service to link those experiencing discrimination in housing with public or private groups who handle complaints against discrimination.

Responsible Body: Administration Department. Timing: Ongoing.

To discourage discrimination, the City will continue to seek state and federal enforcement of Fair Housing Laws and will cooperate with local agencies that investigate claims of discrimination.

### PROGRAM 3.1.b

Annually monitor statistics for police, county agencies or private organizations regarding emergency shelter needs, and cooperate with or support public and private efforts to respond to those needs.

Responsible Body: Administration Department. Timing: Ongoing.

## PROGRAM 3.1.c

The City Council may consider waiving the City's Bed Tax Fees for individuals using paid vouchers for temporary shelter in City motels.

## C. HOUSING QUALITY

The presence of quality housing in good condition is important to the community. The City would like to improve the condition of its existing housing and enhance the residential quality and character of Fort Bragg. Quality housing requires adequate urban facilities and services, and the City will support residential development only in those areas where facilities and services are available or will be provided by the development. The City will extend utilities and services only into the most viable expansion areas, and will maintain development fees at a sufficient level to finance infrastructure costs.

Older neighborhoods should be maintained and upgraded. To that end, the City will seek the cooperation of lending institutions for financing structural improvements.

The City will endeavor through the development approval process to insure that Fort Bragg's community character, housing quality, and physical and visual environment are improved, and that energy conservation features are incorporated into the design of residential developments. Historically recognized homes should be preserved.

# GOAL #4 (Housing Quality)

Improve the condition of the City's existing housing stock.

# POLICY 4.1 (Housing Quality)

The City shall seek cooperation from local lending institutions for financing improvements to older structures.

# PROGRAM 4.1.a

Apply for CDBG funds or other available state and federally funding for housing rehabilitation.

Responsible Body: City Administrator.

Timing: Ongoing.

The City will use funds obtained through in-lieu fees to buy land for the development of lower cost housing.

## POLICY 4.2

The City and the Redevelopment Agency shall participate in available housing rehabilitation programs.

# PROGRAM 4.2.a

Apply portions of the Redevelopment Agency's 20% housing allotment for funding to rehabilitate needed homes.

Responsible Bodies: City Administrator, Redevelopment Agency.
Timing: Ongoing.

## POLICY 4.3

The selective rehabilitation of housing in nonconforming zones shall be permitted and encouraged.

## PROGRAM 4.3.a

Develop a voluntary code inspection program emphasizing rehabilitation and energy features.

Responsible Bodies: Building Department, Redevelopment Agency, nonprofit agency.

Timing: Immediate.

#### PROGRAM 4.3.b

Initiate a voluntary pre-sale code inspection program.
Responsible Body: Building Department.
Timing: Immediate.

# GOAL #5 (Housing Quality)

Enhance the residential quality and character of Fort Bragg.

## POLICY 5.1

Promote community character by encouraging rehabilitation of structures and landscaping grounds.

### PROGRAM 5.1.a

Continue to regulate aesthetics through the Planning Commission, building code, zoning ordinance and the Site and Architectural Review Committee.

Responsible Bodies: Planning Department, Site and Architectural Committee.

Timing: Ongoing.

### PROGRAM 5.1.b

Permit housing rehabilitation in zones where housing is a nonconforming use, considering on a case-by-case base the health, safety, and welfare of the community, the neighborhood character and the desirability of mixed use developments.

Responsible Body: Planning Department.

Timing: Ongoing.

# D. RESOURCE CONSERVATION

The City of Fort Bragg faces many environmental constraints. Issues such as the rising cost of fuel to heat homes, a five year state-wide drought, a state imposed water moratorium reducing new housing start-ups and the rapid closures of regional landfills pose many obstacles to the City that inhibit the development of new housing for all income levels.

# GOAL #6 (Resource Conservation)

Reduce residential energy consumption and costs to maintain housing affordability.

## POLICY 6.1

Encourage energy conserving design, siting and construction in new residential development.

## PROGRAM 6.1.a

Continue to provide density incentives for the installation of specified energy conservation features which exceed the required building standards in new housing.

Responsible Bodies: City Council, Planning Commission, Planning Department.

Timing: Ongoing.

## POLICY 6.2

Establish a home weatherization program for low and moderate income residents.

# PROGRAM 6.2.a

Continue to provide density incentives for the installation of specified energy conservation features which exceed the required building standards in new housing.

Responsible Bodies: City Council, Planning Commission, Planning Department, Building Department.

Timing: Ongoing.

### PROGRAM 6.2.b

Establish a weatherization assistance program. Pacific Gas and Electric operates a zero interest program and either performs the work itself or contracts out to a local nonprofit housing corporation.

Responsible Body: PG & E in cooperation with a nonprofit housing corporation, Building Department.

Timing: Immediate.

# GOAL #7 (Resource Conservation)

Reduce residential water consumption.

#### POLICY 7.1

Encourage residential wells to be used for domestic and landscaping with proper permits and minimum standard lot.

# POLICY 7.2

Encourage the use of native, drought tolerant landscaping.

# POLICY 7.3

Require the use of water conserving plumbing in all new homes, rehabilitated homes and encourage that use in all other homes.

# PROGRAM 7.1.a / 7.2.a / 7.3.a

The City shall prepare an informational pamphlet demonstrating procedures to obtain a landscaping well, use of gray water in landscaping, list of native, drought tolerant vegetation and water conserving plumbing that can reduce water consumption in a residence.

Responsible Body: Administration Department. Timing: Immediate.

## PROGRAM 7.1.b

The City shall establish a permitting procedure on all residential lots to allow domestic wells where water supply can be proven safe. Periodic testing of wells will be instituted.

### GOAL #8

Reduce residential solid waste disposal by encouraging city-wide recycling.

#### POLICY 8.1

Encourage city-wide recycling programs consistent with state mandates.

### PROGRAM 8.1.a

The City shall continue to educate its citizens on recycling and provide new information as necessary.

Responsible Body: Administration Department. Timing: Ongoing.

### GOAL #9

Improve air quality by encouraging fuel efficient clean burning wood stoves.

## POLICY 9.1

Require the use of environmentally sound wood stoves for all new homes and rehabilitated homes.

# PROGRAM 9.1.a

The City shall establish a permitting procedure on all residential lots to regulate wood burning stoves consistent with State Standards.

Responsible Body: Building Department. Timing: Immediate.

# HOUSING ELEMENT TIER 5 EIR

## 1. INTRODUCTION

The City of Fort Bragg is considering an amendment to its General Plan to add an updated Housing Element. The City has authorized preparation of a tiered environmental impact report in order to provide a foundation for the understanding of the environmental consequences of its decision and to consider potential alternatives to its action. The City is acting as lead agency as it is the governmental jurisdiction to make a decision concerning approval of the General Plan Amendment.

## Administration of the EIR

Lead Agency: Fort Bragg

<u>Project:</u> Housing Element revision, City of Fort Bragg

<u>Lead Agency actions required:</u> Action by the City Council to amend
the Fort Bragg General Plan and to adopt the revised Housing
Element.

Responsible Agencies: State of California, Housing and Community Development.

Report preparation and supervision: Scott Cochran, Planning
Assistant, City of Fort Bragg, 416 North Franklin Street, Fort
Bragg, California 95437, (707) 961-2825.

Community Participation: Housing Element Advisory Committee

A. Purpose

The purpose of the tiered environmental impact report is twofold. First, it is intended to examine the proposed housing element and alternatives in order to supply the data required for an informed decision by the City Council. Second, the tiered EIR is intended to provide a foundation from which future project-specific environmental impact reports can be prepared. The tiered EIR provides a focus by identifying that there are potential impacts in an area for which a policy may permit future development. By making this identification, the property owner then knows in advance that the application for development must specifically address the issue identified in the lower tier of the EIR.

Using the tiered EIR as an foundation for assessing future development means that the specific project is submitted with a far greater understanding of its environmental consequences that if there were no base from which a future EIR could be prepared.

B. The EIR process

Environmental impact reports are prepared in two steps to accommodate the greatest amount of public participation. The first step is the draft environmental impact report, commonly called the DEIR. The Draft EIR is prepared by assimilating available information, generating new data, as required, and presenting the findings and conclusions in a format conforming to State regulations and the City's EIR process. When completed, the DEIR is circulated to the public and the various agencies

for purposes of obtaining formal comments about its content. A review period of forty-five days is established for this process. During the review period, a public hearing will be conducted in order to take statements from interested parties.

When the review period concludes, the City reviews each comment that was submitted and prepares a response to the issues. The responses are consolidated into a document called the final environmental impact report or FEIR. The FEIR may address each comment by summarizing the issue and response in a separate section, the document may be modified to respond to the comment, or it may provide notations in the text. When the FEIR is completed, the City Council will consider whether to certify the document as complete. Once it is certified, the document becomes the Environmental Impact Report.

Certification of the EIR does not mean that the document is the final authority. Certification  $\underline{is}$  a final authority. Certification is a formal action by the City Council stating that the EIR was prepared in conformance with the California Environmental Quality Act and that the Council considered the EIR prior to making its decision. A major purpose of an EIR is to inform. The Council may disagree with some conclusions in the EIR, but still can certify the EIR. Technical disagreement of differences of opinion do not undermine the legal defensibility of the EIR.

# 2. SCOPE OF ISSUES

A. Direct vs. Indirect

The California Environmental Quality Act requires that an environmental impact report review a list of environmental issues to determine if approval of a proposed project will result in the potential of a significant effect. To assist the development of an environmental review program, the State's codified regulations include appendices to provide a measurement of which effects are significant and not significant. In addition to examining the direct impacts potentially created by the project's approval, the EIR is also required to examine indirect environmental effects. Indirect impacts are those which are not created by the project's approval, but may eventually occur when other projects that are enabled by the Housing Element are developed. This assessment of indirect issues is the focus or main scope of the Tier EIR. The support for this approach comes from the CEQA <u>Guidelines</u>:

Section 15385 Tiering. "Tiering" refers to the coverage of general matter in broader EIRs (such as on general plans or policy statements) with subsequent narrower EIRs or ultimately site-specific EIRs incorporating by reference the general discussions and concentrating solely on the issues specific to the EIR subsequently prepared. Tiering is appropriate when the sequence of EIRs is:

a. From a general plan, policy, or program EIR to a program, plan, or policy EIR of lesser scope or to a site-specific EIR.

b. From an EIR on a specific action at an early stage to a subsequent EIR or a supplement to an EIR at a later stage. Tiering in such cases is appropriate when it helps the lead agency to focus on the issues which are for decision and exclude from consideration issues already decided or not yet ripe.

In using the tiering concept, the EIR will separate those issues which are direct, and need to be examined in substance at this Tier in the EIR process from those effects that are indirect, and are better reviewed in a later tier. The Guidelines define effects as:

<u>Section 15358 Effects.</u> "Effects" and "impacts" as used in ... (the) Guidelines are synonymous.

- a. Effects include:
  - Direct or primary effects which are caused at the same time and place.
  - 2. Indirect or secondary effects which are caused by the project and are later in time or farther removed in distance, but are still reasonably foreseeable. Indirect or secondary effects may include growth-inducing effects and other effects related to induced changes in the pattern of land use, population density, or growth rate and related effects on air and water and other natural systems, including ecosystems.
- b. Effects analyzed under CEQA must be related to a physical change.
- B. Potentially Significant Environmental Effects

One area of confusion associated with the California Environmental Quality Act is the determination of which environmental impacts are considered to be significant, and which impacts are not. The CEQA <u>Guidelines</u> include a general yardstick from which significant impacts can be measured. The measures, which are included in Appendix G in the <u>Guidelines</u> were used to define the scope of potentially significant impacts generated by the Housing Element.

In concert with the information presented here, the judgement as to whether an impact is significant is based on whether there is substantial evidence in the record to support a fair argument that a project may have a significant effect on the environment.

The proposed project is the approval of a revised Housing Element for the Fort Bragg General Plan. The Element proposes a number of policies related to the overall growth and development of the Fort Bragg area.

When the new Housing Element is adopted, the City will need to incorporate the proposed programs into its annual budget. Some of the implementing programs will require the enactment of new ordinances or regulations for development projects.

C. Issues Considered Significant

EIR Table 1 serves as an analysis of the issues that are believed to have potentially significant direct or indirect environmental impacts as a result of approving the Housing Element as it is presently written.

With the Housing Element, the EIR Table 1 serves as an initial study. This is a listing of the issues which are believed to be potentially significant prior to the start of the EIR preparation.

# 3. SUMMARY OF ENVIRONMENTAL ISSUES

Conformance to plans

The proposed project results in a change to the Fort Bragg General Plan. The element does not result in the development of any policies which are internally inconsistent to the remainder of the General Plan. The project does not have significant environmental impacts associated with land use and policy conformance. The Element, in effect, is a response to the existing land use patterns that have been developing in Fort Bragg since the adoption of the General Plan in the early 1980's.

#### A. EARTH

Summary of major findings

The EIR summary table noted an indirect impact associated with earth. This would include disruptions, displacements, compaction or over-covering of the soil.

Prior to housing construction, grading of the land may require compaction and over-covering of the native earth. When over-covering occurs, the existing earth surface is compacted or covered with an impermeable material. This disrupts the ability of the soil to allow water to be absorbed, and increases run-off. When water run-off increases, it carries with it soil and other surface matter. Additionally, an increase in compacted areas results in a decrease in area serving as a collection for acquifer recharge.

There are a number of methods that can result in a reduction of erosion impacts to levels of insignificance, but these cannot be defined until a specific project is proposed for design and development. In most cases, the impact can be eliminated as part of the design so that no mitigation is necessary.

Proposed Mitigation

When a specific project site is selected and the environmental process begins, the environmental analysis of said project shall incorporate a study on the changes in soil absorption patterns due to the compaction and over-covering of the area.

Any proposal to construct new housing shall require an analysis and mitigating design for drainage and surface runoff on erosion prone surfaces.

## B. WATER

Summary of major findings

The Housing Element will seek to provide additional housing units within the City limits and areas destined to be annexed outside the City limits. The potential impact is the creation of impervious surfaces thus increasing the amount of surface runoff. The normal yardstick for significance of surface runoff is associated with whether the change in runoff patterns will increase the potential for flooding or downstream contamination. The availability of water will play a major role in the development of housing within the City limits. The City of Fort Bragg is in the process of securing a supplemental water source.

Mitigation Measure

Studies of surface water runoff shall include an assessment as to whether there is potential stream contamination from surface materials entering streamflows.

## C. VEGETATION

Summary of major findings

The proposed Housing Element will encourage new housing not only in the existing City limits, but also in lands destined to be annexed. It may be likely that there could be plants listed as species of special concern, or rare or endangered plant species in an area scheduled for housing units.

Mitigation Measure

When developing site plans for the construction of new housing units, a survey of plant species may be required depending on the specific site. If a housing development encounters species of special concern or rare or endangered species, the environmental review shall include alternatives to the proposed project or methods of mitigating the project impact to the plant communities or habitats.

## D. ANIMAL SPECIES AND HABITAT

Summary of major findings

Animal communities are similar to plant communities in terms of the impact from the Housing Element. The potentially significant effects are indirect, and may not occur or may occur at a time of specific development proposals. As with the plant communities, there is a potential for the disruption of animal habitats or range areas.

Mitigation Measure

When proposals for new housing units are submitted, the City shall determine if the housing will disrupt animal habitat or range area. If the development encounters species of special concern, rare, or endangered animal species, the environmental review shall include alternatives to the proposed route or methods of mitigating the project impact to the wildlife or their habitats.

#### E. NOISE

Summary of major findings

The Housing Element adoption may directly result in some changes related to noise. Shifts in traffic patterns may change noise levels in certain areas of the City.

New streets created as a result of land divisions will change the ambient noise level of areas that are underdeveloped or underutilized. Traffic noise is highest when vehicles have to slow down, stop and resume travelling speed.

Methods of reducing the impacts of noise are well documented. The solutions can range from landscaping to other types of sound barriers.

Mitigation Measure

Update the noise element to determine traffic noise contours suitable for residential areas.

F. LIGHT AND GLARE

The proposed project does not provide for the addition of any new lighting sources. It may be possible that when new roads are constructed, street lights will be part of the project. The effects of light and glare from street lights is minimal and not significant.

# G. LAND USE

Summary of major findings

The proposal in the Housing Element to create new housing, thus new utility extensions, new roads could result in a need to make changes to the Land Use Element of the General Plan. If such changes are necessary, it is a direct impact of the Housing Element.

To assess the impact of land use, the existing land use designations need to be reviewed in relation to the permitted uses and densities to support new housing. Additionally, a specific plan would be recommended for areas to be annexed. The specific plan will address policies and actions promoting the expansion of infrastructure to serve those areas and what effect will it have on inducing growth in adjacent unincorporated areas.

Mitigation Measure

Re-evaluate the Land Use Element to determine appropriate land uses and densities for areas within the City limits and those areas outside the City limits destined to be annexed.

## H. POPULATION

Summary of major findings

The potential impacts from changes in population densities of patterns from the creation of new housing may be significant. The City's annual growth rate will remain constant and therefore an increase in population will not be significant if the growth rate is maintained at present level.

# I. TRAFFIC AND CIRCULATION

Summary of major findings

The Housing Element will indirectly result in a number of changes or additions to the City's traffic and circulation patterns. Discussion of traffic flow and circulation is documented in detail in the City's 1991 Circulation Element. There are three distinct sections to the Circulation Element. The main section of the element addresses the needs to solve traffic congestion city wide, specifically between the Noyo River and Pudding Creek.

A second section of the Circulation Element is that area south of Noyo River, north of Hare Creek, west of Highway One and eastward beyond South Harbor Drive. It addresses a cumulative scenario of build-out and a goal of keeping the Level of Service at "D" for the entire area.

The third section of the element covers the area north of Pudding Creek and moving northward to the terminus of the northern City limits.

The Circulation Element does take into consideration the annual growth rate of the City and the cumulative commercial and industrial growth projected for the area. As development commences, the City will refer to its Circulation Element and EIR for policy and implementation measures to correct circulation deficiencies on State Highway One and its City streets.

Mitigation Measure

The Circulation Element and its Environmental Impact Report contain implementing programs which will improve circulation routes and mitigate any adverse impacts associated with development on State Highway One and its own City streets. Those implementing programs are summarized in Table VII of that document.

As the City annexes nearby adjacent lands for residential development, a Specific Plan and EIR will be prepared to assess specific impacts and offer any mitigation necessary to eliminate or reduce those traffic and circulation impacts to a level of insignificance.

## J. PUBLIC FACILITIES AND SERVICES

Summary of major findings

The proposed Housing Element will propose construction of new housing. The new housing will need to be supplied with infrastructure and maintain those services which could result in increases in the City's budget to provide those services.

Mitigation Measure

As the City annexes new lands into the City limits, the specific plan and EIR shall analyze the fiscal impacts to the City in providing those services to those areas not served presently. Development impact fees may be necessary to compensate for the extra burden on those City services.

### K. AESTHETICS

Summary of major findings

New housing that is located within the coastal zone of the City of Fort Bragg may be required to design homes that do not intrude into or block public views. The City will evaluate project specific proposals as they occur.

### L. CULTURAL RESOURCES

Summary of major findings

When specific sites are developed, especially in areas near Noyo River and Pudding Creek, a possibility may exist that the construction activities may encounter significant cultural resources of historic or prehistoric value. It is not possible to survey for such possibility until a specific proposal is applied for.

#### Summary of potentially significant direct and indirect issues

- + denotes Initial Study issue number
- ++ denotes direct or indirect impact
- \* denotes this is likely to be found a potentially significant effect
- \*\* denotes this may have the potential to be a significant effect

IS # +	ISSUE	DIR	IND	EXPLANATION
Earth				
(1b)	Covering or over-compaction of soils		*	When housing is built and grading required including cuts and fills and paving.
(1e)	Increase in erosion			
(11)	Increase in deposition on beach sands			
Water				
(3b)	Changes in absorption rates, drainage patterns or the rate and amount of surface water runoff		*	New housing may impact drainage patterns.
Plants				
(4)	New housing could be situated over environmentally sensitive habitat		**	The location of new housing could be in areas of habitat communities for plants which are rare or endangered species of special concern.
Animals				
(5)	New housing could be situated in special animal communities		**	The location of new housing could be in areas of habitat communities for animals which are rare or endangered species of special concern.
Noise				
(6)	New noise levels contours need to be projected or amended for residential neighborhood		*	Showing new houses, roads and changes in traffic patterns may result in increases in ambient noise levels in certain locations.
Light				
(7)	New lights may be installed in new urban areas			The issue of street lighting on new roads may have impact.
Land Use				
(8)	Changes in the Land-Use Element			New housing may result in the need to change the land use designations or densities in the Land Use Element.
Populatio	n			
(11)	Alterations in population distribution		*	As new housing is needed, low density land uses may become higher densities.
Housing				
(12)	Demand for new housing			The regional housing needs plan assesses the need to develop additional housing units.
Traffic				

Traffic (13a)

housing will generate substantial

New housing creates the demand for new roads to make a viable circulation pattern.

#### BIR TABLE 1 (continued)

## Summary of potentially significant direct and indirect issues

- denotes Initial Study issue number
- denotes direct or indirect impact
- denotes this is likely to be found a potentially significant effect denotes this may have the potential to be a significant effect

IS # +	ISSUE	DIR IND	EXPLANATION
Traffic			
(13d)	Alterations to present patterns of circulation or movement of people	**	Connections of east-west/north-south roads will alleviate traffic circulation in areas to be developed for housing.
Public Se	rvices		
(14)	Need for additional governmental services	r A	Additional housing may create demand for city services.
Aesthetic	8		
(18)	New development may impact scenic corridors		The location of housing may be situated in scenic corridors or coastal zone (highly scenic areas).
Archaeolo	egical		
(20)	Effect on sites of historic or prehistoric significance	*	New housing may be situated over cultural resource areas.

### 4. CUMULATIVE EFFECT OF THE PROJECT

Cumulative effects are environmental impacts which are not significant when they are viewed in isolated circumstances, but when they combine with other aspects of the project or similar off-site environmental impacts, the sum of the effect becomes significant.

When viewed as part of the overall General Plan, the Housing Element does not provide any cumulative impacts. This statement is based on conclusions associated with the fact that there are direct development entitlements that are made possible by this project. If the Housing Element is approved as proposed, it is intended to serve as a relief action for the existing housing stock shortage in Fort Bragg. The housing needs of Fort Bragg is spelled out in the Housing Element.

### 5. GROWTH INDUCING IMPACTS

The proposed project does include features which are growth inducing. The growth inducing impacts are benefits from a project which provide an opportunity for growth in a manner or location in which it might not have taken place if the project were not approved.

Attempting to meet the Regional Housing Needs Plan, in the next five years, should provide approximately 452 housing units by July of 1997. This increase in the housing stock could attract prospective employers to locate new commercial or industrial enterprises here. Additionally, this increase in housing stock will create a demand on the City to provide adequate public services to the new residential neighborhoods that will be created.

Mitigation Measures

(a) Revise and update the existing Land Use Element for land suitable for residential development and undertake a Capital Improvement Program and Land Use Plan for the areas outside the City limits destined to be annexed.

### 6. EFFECTS FOUND NOT TO BE SIGNIFICANT

Virtually all projects have environmental effects. The proposed Housing Element provides a policy base from which the City can implement programs to alleviate the housing shortage and needs and achieve its goals.

There are a number of environmental issues which the impacts associated with physical development are found not to be significant. Land Use Policy: The proposed project becomes part of the General Plan, and does not result in internal inconsistencies.

Population: The Housing Element only attempts to provide housing units for all income levels and to keep stride with the annual growth rate.

### 7. RELATIONSHIP BETWEEN MAN'S SHORT-TERM USE OF THE ENVIRONMENT AND LONG-TERM ENVIRONMENTAL BENEFITS

When considering adoption of a policy document, cities and counties must examine the long-term consequences of the action. The CEQA

Guidelines state:

Section 15126(e) The relationship between local short-term uses of man's environment and the maintenance and enhancement of long-term productivity. The EIR needs to describe the cumulative and long-term effects of the proposed project which adversely affect the state of the environment. Special attention should be given to impacts which narrow the range of beneficial uses of the environment or pose long-term risks to health or safety. In addition, the reasons why the proposed project is believed by the sponsor to be justified now, rather than reserving an option for further alternatives, should be explained.

The City of Fort Bragg is facing a problem associated with a shortage of housing units available to all income levels. A low vacancy rate, low numbers of vacant or underutilized residential lots in the City limits, and limited funds to undertake planning studies and capital improvement plans for those lands destined to be annexed put a further burden on the housing problem.

The proposed Housing Element will provide policies and programs to provide housing to all and aid to the City in implementing the programs from outside funding sources.

### 8. PROJECT ALTERNATIVES

When environmental impact reports are prepared, one aspect of the document is to include a series of alternatives to the project which provide decision makers with an opportunity to see what other options might exist in lieu of or as a modification to the proposed project.

No Project Alternative

The California Environmental Quality Act requires that the discussion of alternatives include an option called the "No Project" alternative. This choice is to provide an assessment of what would occur if no action were taken to approve or conditionally approve a project.

In this particular case, the no project alternative would result in retention of the existing Housing Element. Many of the problems identified in the proposed revision are reflected in the existing General Plan. The difference is that the current General Plan does not have an implementing program to carry out the solutions.

If the proposed Element is not approved, and the existing General Plan remains in effect, there would be no direction for the City from which it could develop a program to take advantage of housing improvement opportunities.

### APPENDIX A

### MENDOCINO COUNTY DEPARTMENT OF SOCIAL SERVICES RESOURCES FOR COASTAL AREA HOUSING AND EMERGENCY SERVICES

MEDOUNCED FOR CONSTANT AREA MODELING	AND EMENGENCE	SERVICES	
HOUSING	PHONE NUMBERS		
Colombi's Motel 647 Oak Street Fort Bragg, CA 95437		964-5773	
Shoreline Motel 18725 N. Highway 1 Fort Bragg, CA 95437		964-2977	
Hidden Pines Campground 18603 N. Highway 1 Suite 344 Fort Bragg, CA 95437		961-5451	
FOOD			
Food Bank 900 N. Franklin St. Fort Bragg, CA 95437		964-9404 Mon., Wed., Fri 1 - 4 p.m.	•
OTHER EMERGENCY RESOURCES			
Salvation Army 153 N. Main St. Fort Bragg, CA 95437		Contact Ft. Brace Police Dept. 961-2800 2 - 10 p.m.	13
Fort Bragg Ministerial Assoc.		964-SAFE (7233)	
CRISIS LINE			
Open 24 hours per day for advice and referral		964-HELP (4357)	
OTHER USEFUL NUMBERS			
Social Security 242-A N. McPherson St. Fort Bragg, CA 95437		964-1028	
Public Health (Mendocino County) 120 W. Fir St. Fort Bragg, CA 95437		964-1251 or 964-4713	

Pilot House 200 S. Franklin St. Fort Bragg, CA 95437	964-4370
Mental Health (Mendocino County) 790 S. Franklin St. Fort Bragg, CA 95437	964-4747
Social Services 790 S. Franklin St. Fort Bragg, CA 95437	964-5374
Housing Now! 211 W. Elm St. Fort Bragg, CA	964-4235

### APPENDIX B

### HOUSING ELEMENT SURVEY (Rough Draft)

1.	Please indicate the category which best describes your organization.
	Manufacturing
	Construction - commercial/residential
	Retail Sales
	Financial Services - banks, accounting services, credit unions
	Transportation
	Community Services Other than Public - restaurants auto repair, motels
	Governmental Public Services - city, county, federal government offices, schools, public hospitals
	Lumber or Agriculture - lumber, fishing, farming
2.	Please indicate the number of full time (40 hours per week) and part time (less than 40 hours per week) employees currently employed.
	Full Time Part Time
	Year Round
	Seasonal (less than 6 months)
3.	Please indicate the number of employees by the job category listed below <u>and</u> the lowest, highest, and average wage paid for each category. (include tips & commissions)
	Number of Hourly Wages Employees Lowest Highest Average
a.	Management/Supervision
ъ.	Professional (lawyers, teachers, accountants, engineers, entertainers, any highly trained position degree or licensure)
c .	Technical (social worker, medical/dental technician, registered nurse, lvn)
d.	Sales Related (clerk, cashier, ins sales, real estate rep.)

Job	Category/Wage (Cont)		
е.	Clerical Administrat Support (office cler secretaries, data en	ks,	
f.	Craft Persons ( jour level workers, carpe plumbers, mechanics,	nters,	
g.	Equipment Operators (drivers, equipment operators of all type	es)	<u></u>
h.	Service Workers (mai food prep, gardeners janitors, nurses aid bartenders, bus pers	, les,	
i.	Laborers (lumber pul fish filleters, bag construction, apprer	persons,	
4.	What type of health	insurance do you prov	vide for employees?
	None	Medical	. Dental
5.	If you do provide he are paid.	ealth insurance please	e indicate how costs
	Employer	pays full cost	
	Employee	pays full cost	
	Employer	and Employee share co	st
6.	Which employee cated this past year (Since	gories have experience 2 Jan. 1990)	ed Increase/Decrease
		Number Increased	Number Decreased
1.	Management	-	
2.	Professional		
з.	Technical	*************	According to the second
4.	Sales		·
5.	Clerical		-
6.	Crafts		
7.	Equipment operator		-
8.	Service workers		
9.	Laborers		

/ •	next	ou expect further 2 years?	increase	in these	position	s during	the
	_	Yes		_ No			
8.	Do y	ou expect your bus decrease in the n	iness or ext 2 year	organizatrs? Why?	ion to _	expa	nd
9.		ou currently have or have been vaca				n unable	to
	-	Yes			No		
	I	f yes please list	positions				
10.		it factors do you f fill job vacancies				e inabil	ity
			Impo	rtant		Unimpor	tant
	1.	Cost of Living	1 .	2	3	4	5
	2.	Cost of Housing	1	2	3	4	5
	3.	Availability of Housing	1	2	3	4	5
	4.	Community Service (schools, medical care, etc.)		a	3	4	5
	5.	Ability to meet wage expectations		2	3	4	5
	6.	Lack of Qualified		2	3	4	5
	7.	Other					
			1	2	3	4	5



The Fort Bragg Housing Element Advisory Committee needs to find out what your housing needs are and what your current living situation is. The information you give us will be used to plan housing for the city of Fort Bragg.

PLEASE	COMPLETE	AND	RETURN	WITH	YOUR	INCOME	REPORT.
--------	----------	-----	--------	------	------	--------	---------

The second secon
Is your household headed by a: single parent two parents.
Is your head of household disabled? yes no.
How many household members (total) are there?
How many household members are under 18?
What is your total income per month? \$
A. Income Source:
Do you: rent own share rent with another family work for rent other.
How much do you pay monthly for housing costs? \$
Have you experienced discrimination in obtaining housing in fort Bragg due to: large family size other reason
Please explain:
Are you currently homeless? yes no.
Have you ever been homeless? yes no.
Are you close enough to public transportation to be able to use it? yes no.
List problems/needs you see for the housing situation in Fort Bragg:
List ideas/suggestions for improving housing in Fort Bragg:
Comments:

El Comite de Vivienda de Fort Bragg (Fort Bragg Housing Element Advisory Committee) quiere saber que son sus necesidades de vivienda y que es su situacion corriente (de vivienda). Esta informacion estara utilizado para planear la vivienda por la ciudad de Fort Bragg.  POR FAVOR LLENE ESTA FORMA Y REGRESELA CON SU REPORTE MENSUAL DE ELEGIBILIDAD (CA-7).				
1. Cual es su zona postal?				
2. En su casa hay:un padre/madre olos de padres?	los			
3. En su casa esta incapacitado la madre o el padre?				
4. Cuantas personas viven en su casa?				
5. Cuantas personas en su casa tienen menos de 18 anos.				
6. Cual es el ingreso total que reciben Uds. cada mes? \$				
A. Origen de los ingresos:	_			
7. En hablando de la vivienda: Renta Ud? Tiene la propia casa? Comparte Ud. la renta con otra familia? Trabaja Ud. por la renta? otra?	Jd. su			
8. Cuanta paga Ud. por vivir (la renta, pagos, etc.)? \$				
9. Ud. ha sufrido la discriminacion en obteniendo la vivien Fort Bragg? Porque?una familia granderazones?Por favor explique Ud	_otras			
10. Tiene Ud. un lugar donde vivir ahora mismo?Si	No			
11. Ha Ud. estado sin lugar de vivir en su vida?Si	No			
12. Vive Ud. bastante cerca de la transportacion publica pa usarla?No	ara			
13. Enumere Ud. (anotar) problemas/necesidades con respecto vivienda en Fort Bragg.	de la			
14. Enumere Ud. (anotar) ideas/sugestiones para mejorar la vi (la situacion) en Fort Bragg.	vienda			
15. Comentarios/Observaciones:				

Muchas gracias de completar esta forma. Regresela con su Reporte Mensual de Eligibilidad (CA-7)

#### EXECUTIVE SUMMARY

In January, 1991 the City of Fort Bragg was funded to do specific housing studies through a Planning and Technical Assistance grant from the California Department of Housing and Community Development. The purpose of this grant is to document the need for a housing rehabilitation program, as well as prepare the grant application to the state for funding. The City of Fort Bragg contracted with Rural Communities Housing Development Corporation to prepare the specific products to be delivered under the grant.

The initial product under this contract is the <u>Housing Conditions</u>
<u>Survey Report</u> of the city. This survey covered all of the residential units within the city; including number of units, approximate age, construction type, general condition, and frontage improvements. The information is presented in profile form for the city as a whole, and for each of the eight survey areas.

In addition to this housing information the city also wanted information on which street corners were handicapped accessible. This information is included under the section titled Additional Data.

Information obtained from this survey will be used for the following items. First, it will be used in developing and conducting a household survey of the city. Second, it will be used in preparing the city's Community Development Grant Application. Third, it will be used in updating the city's Housing Element.

#### Methodology

A "windshield" survey approach was used to collect information for the Housing Conditions Survey Report. The City of Fort Bragg was divided into eight survey areas as determined by city staff. The survey format was designed so that information could be collected by visually inspecting (from a car window) each site. Survey workers drove through neighborhoods recording on survey forms information about the condition of individual housing units.

All information was then entered into a computer and reviewed for errors. Results were tallied for each of the eight survey areas and then combined into totals for the city.

A sheet detailing the street boundaries of each area, a list of condition definitions, and a copy of the survey instrument can be found in the appendix section of this report.

### Summary of Findings

Results of the Housing Conditions Survey Report vary somewhat from the housing data contained in a January, 1990 report by the California Department of Finance (included under Additional Data). According to the state report, the total number of housing units within the City of Fort Bragg was 2732. The total number of units based upon the survey is 2792. Department estimates put single family units at 1599 and multi-family units at 938, compared to survey results which documented 1787 single family units and 823 multi-family units. Also, according to the state report there were 151 mobiles, while the survey documented 182.

In regard to the total number of housing units within the city there is some disagreement between the Department of Finance figure, and the number of units based on the census. While the Department of Finance estimates that there are 2732 units, the census printout states that there are 2629 units. Based upon the results of the survey it appears that both of them were less than the actual number of units.

Of the city's total housing stock 64% are single family units, while 29.5% are multi-family units, and the remaining 6.5% are mobiles.

The vast majority of the housing units within the city, 75%, are in sound condition. Approximately 25% of the units need repair. This breaks down as follows: 4.1% need minor work, 15.3% need moderate work, and 3% need substantial repair and 2.6% were classified as dilapidated. The largest number of units needing rehabilitation work were located in the downtown neighborhoods, areas 2 and 3.

Approximately 50% of all housing units were considered "new" (post 1970), while 20% of the units were classified as "old" (pre-1920). Additionally, 93% of the units surveyed were wood frame construction, 6.5% were mobiles, and there were an insignificant number of masonry and makeshift units.

In terms of frontage improvements 79% of the buildings had curbs and gutters, 75% had sidewalks, and 98.7% of the buildings had paved streets.

#### DESCRIPTION OF AREAS

- Area # 1
- City limits to the north and east; Pudding Creek to the south; and ocean to the west.
- Area # 2

Pudding Creek to the north; Harold St. to the east; Pine Ave. to the south; and the ocean to the west.

- Area # 3
- Pine Ave. to the north; Harold St. to the east; Oak Ave. to the south; and the ocean to the west.
- Area # 4

Pudding Creek to the north; Rasmussen Ln. and California Way to the east; Willow Ave. to the south; Harold St. and Lincoln St. to the west.

- Area # 5
- Oak Ave. to the north; Lincoln St. to the east; Walnut Ave. to the south; and the ocean to the west.
- Area # 6
- Willow Ave. to the north; California Way to the east; Walnut Ave. to the south; and Lincoln Ave. to the west.
  - Area # 7

Walnut Ave. to the north; Noyo River to the east; Noyo River and N. Harbor Dr. to the south; and ocean to the west.

Area # 8

Noyo River to the north; S. Harbor Dr. to the east; Highway 20 and Bay View Ave. to the south; and city limits to the west.

NUMBER OF LIVING UNITS SURV	EYED	
NUMBER BUILDINGS NUMBER UNITS		2221 2792
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	64.00% 29.48% 6.52%	1787 823 182
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	50.64% 17.59% 11.39% 20.38%	1414 491 318 569
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	92.77% 6.52% 0.54% 0.18%	2590 182 15 5
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	74.96% 4.15% 15.29% 2.94% 2.65%	2093 116 427 82 74
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	79.38% 74.79% 98.69%	1763 1661 2192

NUMBER OF LIVING UNITS SUR	RVEYED	
NUMBER BUILDINGS NUMBER UNITS		82 82
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	15.85% 0.00% 84.15%	13 0 69
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	86.59% 4.88% 2.44% 6.10%	71 4 2 5
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	15.85% 84.15% 0.00% 0.00%	13 69 0
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	91.46% 1.22% 4.88% 1.22% 1.22%	75 1 4 1
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	0.00% 0.00% 100.00%	0 0 82

NUMBER OF LIVING UNITS SUF	RVEYED	
NUMBER BUILDINGS NUMBER UNITS		381 459
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	77.56% 22.44% 0.00%	356 103 0
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	25.49% 19.83% 18.08% 36.60%	117 91 83 168
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	100.00% 0.00% 0.00% 0.00%	459 0 0
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	60.35% 10.46% 22.22% 4.14% 2.83%	277 48 102 19 13
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	95.01% 84.78% 100.52%	362 323 383

NUMBER OF LIVING UNITS SUR	VEYED	
NUMBER BUILDINGS NUMBER UNITS		361 437
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	67.28% 32.72% 0.00%	294 143 0
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	10.53% 16.93% 16.70% 55.84%	46 74 73 244
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	99.77% 0.00% 0.23% 0.00%	436 0 1 0
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	48.05% 3.66% 37.07% 5.95% 5.26%	210 16 162 26 23
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	94.18% 73.68% 100.00%	340 322 361

NUMBER OF LIVING UNITS SU	JRVEYED	·
NUMBER BUILDINGS NUMBER UNITS		404 409
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	94.13% 5.38% 0.49%	385 22 2
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	52.08% 21.76% 11.00% 15.16%	213 89 45 62
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	99.27% 0.49% 0.24% 0.00%	406 2 1 0
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	78.00% 4.89% 14.43% 1.71% 0.98%	319 20 59 7 4
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	89.60% 80.63% 100.00%	362 326 404

NUMBER OF LIVING UNITS SUR	VEYED	
NUMBER BUILDINGS NUMBER UNITS		620 756
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	69.71% 25.66% 4.63%	527 194 35
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	54.50% 21.96% 12.57% 10.98%	412 166 95 83
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	93.12% 4.63% 1.59% 0.66%	704 35 12 5
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	79.63% 2.91% 10.32% 2.91% 4.23%	602 22 78 22 32
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	84.52% 72.26% 99.84%	524 448 619

NUMBER OF LIVING UNITS SE	JRVEYED	
NUMBER BUILDINGS NUMBER UNITS		16 <sup>9</sup> 214
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	69.63% 29.91% 0.47%	149 64 1
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	77.57% 18.22% 3.27% 0.93%	166 39 7 2
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	99.07% 0.47% 0.47% 0.00%	212 1 1 0
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	89.25% 2.80% 7.01% 0.93% 0.00%	191 6 15 2 0
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	53.25% 92.90% 95.86%	90 157 162

NUMBER OF LIVING UNITS SUR	VEYED	
NUMBER BUILDINGS NUMBER UNITS		125 356
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	15.73% 83.43% 0.84%	56 297 3
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	89.04% 6.46% 3.09% 1.40%	317 23 11 5
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	99.16% 0.84% 0.00% 0.00%	353 3 0
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	96.07% 0.56% 1.69% 1.40% 0.28%	342 2 6 5
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	68.00% 68.00% 96.00%	85 85 120

NUMBER OF LIVING UNITS SUR	VEYED	
NUMBER BUILDINGS NUMBER UNITS		7 <sup>9</sup> 79
HOUSING TYPE	% UNITS	# UNITS
SINGLE FAMILY MULTI-FAMILY MOBILE HOMES	8.86% 0.00% 91.14%	7 0 72
AGE OF UNITS		
NEW 1945-70 1920-44 OLD	91.14% 8.86% 0.00% 0.00%	72 7 0 0
CONST. TYPE		
WOOD FRAME MOBILE MASONRY MAKESHIFT	8.86% 91.14% 0.00% 0.00%	7 72 0 0
CONDITION		
SOUND MINOR MODERATE SUBSTANTIAL DILAPIDATED	97.47% 1.27% 1.27% 0.00% 0.00%	77 1 1 0 0
FRONTAGE IMPROVEMENTS	% BLDGS	# BLDGS
CURBS/GUTTERS SIDEWALKS PAVED STREETS	0.00% 0.00% 77.22%	0 0

7,000

104,719

116,719

# APPENDIX E

		198	9/90	199	0/91	199	91/92	199	2/93	1993/94
OBJ#	DESCRIPTION	ACTUAL	BUDGET	ACTUAL	BUDGET	ACTUAL	BUDGET	ACTUAL	BUDGET	PROPOSE
100	SALARIES									
200	BENEFITS									
300	PURCHASED SERVICES									
400	SUPPLIES									
500	OTHER EXPENSES									5,00

The detail below represents only the major components of each category above, other than payroll related costs.

Purchased Services:

HOUSING ASSISTANCE

CAPITAL EXPENSE

DEPARTMENT TOTAL

DEBT SERVICE

#### Supplies:

600

Other Expense:

General Fund Admin. \$5,000

Housing Assistance:

Habitat for Humanity \$3,000 Project Sanctuary \$4,000

Debt Service:

1993 C.O.P.'s (60%) \$104,719

The assistance listed for this year is the City's share of projects to be funded by a Community Development Block Grant. Additional assistance to Habitat for Humanity in the amount of \$15,000 will be required in future years if the grant application is successful. Grants had not been awarded as of the date of this draft.

Table 1

City of Fort Bragg Redevelopment Agency Project Area

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PROJECTION OF INCREMENTAL TAX REVENUE (000's Omitted)

Fiscal Year		1 1992-93	2 1993-94	3 1994-95	4 1995-96	5 1996-97	6 1997-98	7 1998-99	8 1999-2000	9 2000-01	10 2001-02
Total Real Property Total Other Property Total New Development	(1) (2) (3)	136,819 17,086 0	139,480 17,086 6,118	148,433 17,086 7,315	158,763 17,110 4,521	166,370 17,211 2,173	171,765 17,283 0	175,124 17,283 0	178,551 17,283 0	182,046 17,283 0	185,610 17,283 0
TOTAL TAXABLE VALUE	***	153,905	162,684	172,834	180,394	185,754	189,048	192,407	195,833	199,328	202,893
AV over Prior Year Cum	(4)	6,776	8,778	10,151	7,559	5,361	3,293	3,359	3,426	3,495	3,565
Annual Incremental TI Prior Year Amounts		69 262	89 331	103 421	76 523	54 600	33 653	34 686	34 720	35 754	36 789
Increment Revenue SBE Unitary Revenue GROSS TAX INC REVENUE	(4) (5) (6)	331 1 333	421 1 422	523 1 525	600 1 601	653 1 654	686 1 687	720 1 721	754 1 755	789 1 790	825 1 826
Net Payment to Entities 2% Base Year Growth Share	(7)	24	24	25	25	26	26	27	27	28	28
Tax Sharing Agreements: County of Mendocino Coast Park & Rec. Dist. Fire District	(8) (9) (10)	0 6 1	0 8 1	0 10 2	0 11 2	0 12 2	111 5 2	117 5 2	123 6 2	128 6 3	134 6 3
Total Tax Sharing Agreement County Charges (SB2557):	(11)	<i>31</i> 12	<i>33</i> 15	<i>36</i> 18	38 21	40 23	145 24	152 25	158 26	165 28	172 29
NET REVENUE (before Hsg SA):		290	374	470	541	591	518	544	571	598	625
Housing set aside:	(12)	62	80	100	.115	126	132	139	146	152	159
NET TAX INCREMENT REVENU	JE;	228	294	370	426	466	386	405	425	445	466

See footnotes on Table 1A
Munkipal Resource Coassitants

### **ECONOMIC DEVELOPMENT ASSISTANCE PROJECTS:**

		Subsidy	Subsidy	Annual	Break Even
Project Name	Date	Туре	amount	Return	Point Yrs
Sidewalks:					
Town Hall	Jun-92	grant	\$2,670	none	none
Hospitality house	Mar-92	grant	\$1,800	none	none
S.E. Corner Bush & Franklin	Mar-92	grant	\$2,090	none	none
Main Street Program	various	grant	\$157,021	unknown	unknown
Sewer Line Project	Apr-92	grant	\$137,050	none	none
City Hall Facade	Jun-89	grant	\$32,691	none	none
401 N Main Studies	Oct-91	grant	\$18,431	unknown	unknown
Industry Recruitment Brochure	1990/91	grant	\$3,531	unknown	unknown
Oceanview Dr. Debt Service	various	grant	\$113,954	unknown	unknown
total			\$469,238		

### HOUSING DEVELOPMENT ASSISTANCE PROJECTS:

		Subsidy	Subsidy	Housing	Subsidy	Annual	Break Even
Project Name	Date	Туре	amount	Units	Per Unit	Return	Point Yrs
Moura Senior Housing		grant	\$80,289	38	\$2,113	\$14,000	6
Habitat for Humanity (project 1)	Sep-91	grant	\$5,293	1	\$5,293	none	none
Habitat for Humanity (project 2)	Jun-92	grant	\$9,474	2	\$4,737	none	none
C.D.C. Cypress Street	Jul-92	loan	\$48,672	20	\$2,434	\$2,434	20
Paint Voucher Program	various	grant	\$5,250	21	\$250	none	none
Dennis McMahon	Feb-93	grant	\$747	1	\$747	none	none
			A. 10 705				
total			\$149,725	83			

The above projects are those which have been paid from inception through February 28, 1993. Future projects for which assistance may be anticipated are; Habitat for Humanity, Project Sanctuary, 401 N Main, Old Holmes Lumber Yard, and Commercial Development between Hare Creek and Noyo Bridges

### Table 1A

City of Fort Bragg Redevelopment Agency Project Area

19-Apr-93 Page 2 of 2

FOOTNOTES TO PROJECTION OF INCREMENTAL TAX REVENUE

- (1) Total Real Property reflect an annual two percent increase on secured real property, as allowed by the California Constitution.
- (2) Total other property includes taxable personal property values, this analysis includes increases only with new development value added.
- (3) New development values includes real and other property value added by new construction in the Project Area as identified by Agency staff.
- (4) Tax Increment projections shown utilizes methods generally followed by the Mendocino County for calculation and allocation of Tax Increment Revenue Such a method is not generally prevalent in other counties of California. This analysis has NOT made an evaluation of the compliance of the County method with the CRL. It is estimated that current tax increment revenues realized by the Agency is less than what it would have otherwise received.
- (5) Unitary revenue is allocated to the Agency based on a County wide calculation per AB454. Actual levy amount for 1992-93 was \$1,067. Projection for future years are held constant at this level.
- (6) Gross Tax Increment does not include supplemental revenue.
- (7) Shows the aggregate amount retained by Mendocino County pursuant to agreements made with taxing entities under Section 33676 of the CRL.
- (8) Refers to an agreement dated December 15, 1987 with Mendocino County sharing Project Tax Increment Revenues. (See FCR).
- (9) Refers to an agreement dated February 22, 1988 with Mendocino Coast Park and Recreation District sharing Project Tax Increment Revenues. (See FCR)
- (10) Refers to an agreement dated October 7, 1987 with Fort Bragg Rural Fire District sharing Project Tax Increment Revenues. (See FCR).
- (11) Refer to charges billed by the Mendocino County for administrative services pursuant to SB2557.
- (12) Housing Set aside pursuant to 33334.2 of the California Redevelopment Law. The projection excludes payments by the Agency to taxing entities under Section 33676. The Parks and Recreation District and the Fire District have elected to allow the Agency to receive and expend their share of the Housing Set aside due them pursuant to the tax sharing agreements. The tax sharing agreement with the County wherein the first payment is due in 1997-98 does not discuss Housing Set aside contributions; this analysis assumes that the Agency will be responsible for the Set aside.

	SFR	SFR	DUPLEX	TRIPLEX	4-PLEX	APTS	APT8	VERY	OTHER	MODERATE	ABOVE
BTRO	(Primary)	(Secondary)				<10	>10	LOW	LOWER		MODERAT
ANUARY	1	**									1
EBRUARY	******							*****			
ARCH											
	*****										
PRIL											
ΑΥ											
UNE											
ULY											
UGUST											
•											
	•				<u> </u>				· · · · · · · · · · · · · · · · · · ·		
EPTEMBER											
EPTEMBER											
SEPTEMBER CTOBER	·										
BEPTEMBER OCTOBER HOVEMBER											
EPTEMBER CTOBER OVEMBER											

MONTE	SFR (Primary)	SFR (Secondary)	DUPLEX	TRIPLEX	4-PLEX	APTS <10	APTS >10	VERY LOW	OTHER LOWER	MODERATE	ABOVE MODERATE
JANUARY		***************************************	1						1		
FEBRUARY							~ ~ ~ ~ ~ ~ ~ ~ ~ ~		~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~		
наясн	2			,		a m e a a a a a a a		~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~			2
APRIL	2	1							1		2
нач			2 .		4		•	20			
JUNE	2	1						2	1		
JULY	1										1
AUGUST						n on ab on m do ab ab db d					
SEPTEMBER											
CTOBER	2									1	1
OVEMBER	1			(					1		
DECEMBER					***						
OTAL	9	2	6		16			22	4	1	6

	8FR	SFR	DUPLEX	TRIPLEX	4-PLEX	APTS	APTS	VERY	OTHER	MODERATE	ABOVE
ETHOM	(Primary)	(Secondary)				<10	>10	LOW	LOWER		MODERATE
JANUARY			1						2		
PEBRUARY						•					
MARCE											
APRIL		1							1		
HAY	29							1	1	15	12
JUNE	1										1
JULY	1							1 .			
AUGUST											
SEPTEMBER	1			` 		n. soo nee ne ne ne on ne ne			1		
OCTOBER											
NOVEMBER	1	1						1			1
DECEMBER	1						,		1		
TOTAL	34	2	2				***	3	6	15	14

HONTH	SER . (Primary)	SFR (Secondary)	DUPLEX	TRIPLEX	4-PLEX	APTS <10	APTS >10	VERY	OTHER LOWER	MODERATE	ABOVE MODERATE
JAHUARY								to Ook waa aan agan agan agan agan agan agan a		(	
FEBRUARY											
MARCH	1			50 min da de vir ver ver der de ver ver ver de se		an dae dae dae dae dae dae dae dae d			(1) (1) (1) (1) (1) (1) (1) (1) (1) (1)	1	
APRIL	4								1	2	1
нач											
JUNE	3									3	
JULY	3								1	1	1
AUGUST		2							2		~~~~~~
SEPTEMBER	1									1	
OCTOBER	3					1		1 .	2	1	
NOVEMBER	1	1							1		1
DECEMBER		1 .							1		
TOTAL	16	4				1		1	8	9	3

### Chapter 18.11

### RC--RESIDENTIAL COUNTRY ZONE

#### Sections:

18.11.010 General purpose and intent. 18.11.020 Principal permitted uses.

18.11.030 Conditional uses requiring use permits.

18.11.040 Development standards.

18.11.010 General purpose and intent.

The purpose of the Residential Country Zone or RC Zone is to provide a very low density interim or holding residential zone to support the implementation of Limited Phased Expansion policies outlined in the City's General Plan.

The intent of the zone is to retain undeveloped, or underdeveloped land in parcel sizes which are found to be commensurate with health and environmental standards as well as densities appropriate to the availability of support facilities, e.g. water, sewer and/or street access. Generally, but not exclusively, the RC Zone will be interim to a zoning of Suburban Single Family.

When subdivisions are being considered in the RC Zone, lot sizes and configurations shall be developed based on a projection of the ultimate development including provision for access, utilities and other public facilities, as well as the existence of sufficient support facilities specified above.

(Ord.584, 1982.)

18.11.020 Principal permitted uses.

The following uses are permitted in the RC Zone:

A. One single family dwelling.

B. Crop and tree farming, not including retail sale of products.

C. Public parks, public schools, and other public uses as provided in Chapter 18.72.

(Ord.584, 1982.)

18.11.030 Conditional uses requiring use permits.

The following conditional uses require a use permit in the RC Zone:

A. Secondary living unit, e.g. "mother-in-law" apartment or cottage with a maximum size of 1,000 square feet provided that there is compliance with county health standards as pertain to water and sanitation facilities.

B. Churches, home occupations, private schools, golf courses and quasi-public uses.

C. Country, rural or agricultural-related uses, such as nurseries, feed stores, produce stands, firewood and burl sales and production. These uses will be allowed as interim uses for a limited time where the Zoning Administrator can make the following findings:

1. The parcel in question is at least one (1) acre in size.

2. The surrounding parcels are not or have not been divided for residential development into one (1) acre lot sizes, or less.

3. Proper access, services, and design features will be provided.

4. The use is limited to a time period which will not conflict with the

ultimate residential use or other development of the parcel in question or other surrounding parcels in any Residential Zone. (Ord.584, 1982.)

18.11.040 Development standards.

A. Minimum Lot Area:

1. Minimum lot areas between one (1) unit per acre and one (1) unit per ten (10) acres may be allowed in this zone.

The precise density in each district of this zone shall be determined by the City Council based upon the considerations stipulated in the purpose and intent portion of this Ordinance, Section 18.11.010 above.

Minimum lot areas shall be designated in each district as provided in Paragraph 2 above. On the zoning map, this acreage shall be designated by the appropriate number between one (1) and ten (10) acres as determined by the City Council after the zoning designation, e.g. RC-5

for Residential Country Zone - 5 acre minimum lot size.

B. Minimum Lot Width - One hundred (100) feet for new lots being subdivided provided that widths for lots over three (3) acres in size may be required to exceed two hundred (200) feet if it is found that a larger width would enhance the later developability of the lots being created.

C. Minimum Lot Depth - Two hundred (200) feet.

Minimum Yard Setbacks:

- 1. Front Twenty five (25) feet.
- 2. Rear Twenty (20) feet.
- 3. Side Twenty (20) feet.

E. Maximum Building Height - Thirty five (35) feet.F. Maximum Ground Coverage - Ten thousand (10,000) square feet. (Ord.584, 1982.)

### Chapter 18.12

### RS -- RESIDENTIAL SUBURBAN ZONE

#### Sections:

18.12.010 General purpose and intent.

18.12.020 Uses.

18.12.030 Development standards.

### 18.12.010 General purpose and intent.

The purpose of the Residential Suburban, or RS Zone, is to provide for a suburban single-family residential zone which provides for very low density housing to broaden the housing choice in the city.

The intent of the zone is to require large lot sizes and higher development standards where appropriate due to reasons of previously established lot sizes, utility or public service availability, access, aesthetics or environmental considerations. The regulations in this chapter and the provisions of Chapters 18.71 and 18.72 shall apply in all Residential Suburban, or RS Zones. (Ord. 584, 1982.)

#### 18.12.020 Uses.

Permitted uses allowed in the Residential Suburban Zone are listed in the table hereunder. Principal permitted uses are designed by a P (Permitted) and Conditional Uses are designed by UP (Use Permit). Separate headings are provided for the Residential Suburban Zone in general and that part of the zone which is located in the Coastal Zone, therefore, subject to the provisions of the Local Coastal Program.

Land Uses	R-S	R-S-CZ
Single family dwelling	P	P
Crop & tree farming (not including		
retail sale of products)	P	P
Public parks	P	P
Public schools	P	P
Public utility buildings	UP	UP
Quasi-public buildings and uses	UP	UP
Secondary living unit (1)	UP	UP
Churches	UP	UP
Home occupations	UP	UP
Nurseries (2)	UP	UP
Feed stores (2)	UP	UP
Produce stands (2)	UP	UP
Firewood, burl sales & productions (2)	UP	UP
Planned units or cluster developments (3)	UP	UP
Private schools		UP
Non-commercial, recreational facilities		UP

#### 18.12.020 Footnotes.

- (1) Mother-in-law apartment or cottage with a maximum size of 1,000 square feet provided that there is compliance with county health standards as pertain to water and sanitation facilities.
- (2) May be allowed as interim uses for a limited time where the Zoning Administrator can make the following findings: (a) the parcel in question is at least one (1) acre in size; (b) the surrounding parcels

are not or have not been divided for residential development of one (1) acre lot sizes or less; (c) proper access, services, and design features will be provided; (d) the use is limited to a time period which will not conflict with the ultimate residential use of the parcel in question or other surrounding parcels in an R zone.

(3) With net densities equal to one unit per forty thousand (40,000) square feet of parcel area. All setback requirements shall be met along parcel boundaries, but other development standards within the project area may be less strict if approved by the Zoning Administrator as conditions of the use permit.

(Ord. 665 §2, 1987; Ord. 584, 1982.)

- 18.12.030 Development standards.
- A. Minimum Lot Area Forty thousand (40,000) square feet.
- B. Minimum Lot Width One hundred (100) feet.
- C. Minimum Lot Depth Two hundred (200) feet.
- D. Minimum Yard Setbacks:
  - 1. Front Twenty-five (25) feet.
  - 2. Rear Twenty (20) feet.
  - 3. Side Ten (10) percent of lot width on each side, except that no side yard may be less than ten (10) feet or need be more than twenty (20) feet.
- E. Maximum Building Height Thirty-five (35) feet.
- F. Maximum Ground Coverage Twenty-five (25) percent. (Ord. 584, 1982.)

### Chapter 18.13

RS-15 - RESIDENTIAL SUBURBAN (15,000 SQUARE FEET MINIMUM LOT SIZE) ZONE

### Sections:

18.13.010 General purpose and intent.

18.13.020 Principal permitted uses.

18.13.030 Conditional uses requiring use permits.

18.13.040 Development standards.

### 18.13.010 Purpose and intent.

The purpose of the Residential-Suburban (15,000 square feet minimum lot size), or RS-15 Zone, is to provide for a more intense single-family suburban residential zone which provides for low density housing to broaden the housing choice in the City.

The intent of the zone is to require reasonably large lot sizes and relatively high development standards where such larger lot sizes and higher standards are appropriate due to reasons of previously established lot sizes, or utility or public service availability, access, aesthetics or environmental considerations. It will also provide for more current or innovative subdivision design, including cluster development, at the same density., The regulations in this chapter and the provisions of Chapters 18.71 and 18.72 shall apply in all Residential-Suburban (15,000 square foot minimum lot size) Zones.

(Ord.584, 1982.)

18.13.020 Principal permitted uses.

The following uses are permitted in the RS-15 Zone:

A. One single-family dwelling.

B. Crop and tree farming, not including retail sale of products.

C. Public parks, public schools, and other such uses as provided in Chapter 18.72.

(Ord.584, 1982.)

18.13.030 Conditional uses requiring use permits.

The following conditional uses require a use permit in the RS-15 Zone:

- A. A total of two (2) living units provided that the smallest shall not exceed a maximum size of 800 square feet and provided that there is compliance with county health standards as pertain to water and sanitation facilities.
- B. Churches, home occupations, private schools, golf courses and quasi-public uses.
- C. Planned unit or cluster development with net densities equal to one unit per fifteen thousand square feet of parcel area. All setback requirements shall be met along parcel boundaries, but other development standards within the project area may be less strict if approved by the Zoning Administrator as conditions of the use permit.

(Ord.584, 1982.)

- 18.13.040 Development standards.
- A. Minimum Lot Area Fifteen thousand (15,000) square feet.
- B. Minimum Lot Width One hundred (100) feet.C. Minimum Lot Depth One hundred (100) feet.
- D. Minimum Yard Setbacks:
  - Front Twenty-five (25) feet.
     Rear Twenty (20) feet.

  - 3. Side Ten percent of lot width on each side, except that no side yard may be less than ten (10) feet or need be more than twenty (20) feet.
- E. Maximum Building Height Thirty-five (35) feet.F. Maximum Ground Coverage Five thousand (5,000) square feet. (Ord.584, 1982.)

# R-1 -- RESIDENTIAL ONE-FAMILY ZONE

#### Sections:

18.14.010 General purpose and intent.

18.14.020 Uses.

18.14.030 Development standards.

# 18.14.010 General purpose and intent.

The purpose of the Residential One-Family Zone is to maintain an urban single family zone for residential districts with densities comparable to those found historically in Fort Bragg.

The intent of the zone is to provide for a continuation of the now predominant pattern of single family residential development in areas of the city where topography, access, utilities, public services and general conditions make the areas suitable and desirable for higher density single-family home development.

The regulations of this chapter and the provisions of Chapter 18.71 and 18.72 shall apply in all Residential One-Family, or R-1, Zones and in the Coastal Zone unless otherwise provided in Chapter 18.61. (Ord. 649, 1985; Ord. 584, 1982.)

#### 18.14.020 Uses.

Permitted uses allowed in the Residential One-Family Zone are listed in the table hereunder. Principal permitted uses are designated by a P (Permitted) and Conditional Uses are designed by UP (Use Permit). Separate headings are provided for the Residential One-Family Zone in general and that part of the Zone which is located in the Coastal Zone, therefore subject to the provisions of the Local Coastal Program.

Land Uses	<u>R-1</u>	<u>R-1-CZ</u>
Single family units	P	P
Rooming/Boarding of no more than 2 persons	P	
Public parks	P	P
Churches	UP	UP
Public schools	P	P
Day care centers with six or less children	P	P
Crop and tree farming	P	P
Home occupations	UP	UP
Private schools	UP	UP
Noncommercial recreation	UP	UP
Other public buildings	UP	UP
Secondary dwellings	UP	UP
Public utilities	UP	UP
Quasi-public buildings and uses	UP	UP
(Ord. 649, 1985; Ord. 584, 1982.)		

- 18.14.030 Development standards.
- A. Standard single family residential lots:
  - 1. Minimum Lot Area Six thousand (6,000) square feet provided in new subdivisions no more than six lots per developable acre may be created.
  - 2. Minimum Lot Width Fifty (50) feet.
  - 3. Maximum Lot Depth Three times lot width.
  - 4. Maximum Ground Coverage Forty (40) percent.
  - 5. Minimum Yards:
    - a. Front Twenty (20) feet, except that the front of a building may be no nearer than twenty-five (25) feet to a City street.
    - b. Rear Twenty (20) feet, except ten (10) feet for a garage.
    - c. Side- Ten (10) percent of lot width on each side, except that no side yard may be less than five (5) feet or need be more than twelve (12) feet.
  - 6. Maximum Building Height Thirty-five (35) feet.
- B. Planned Unit or Cluster Development.
  - 1. Net densities may not exceed one unit per seven thousand two hundred
    - and sixty (7,260) square feet of net parcel area.
  - 2. All setback requirements shall be met along parcel boundaries, but other development standards within the project area may be less strict if approved by the Zoning Administrator as conditions of the use permit.

(Ord.584, 1982.)

### DTMR -- DUPLEX/TRIPLEX MULTIPLE RESIDENTIAL ZONE

### Sections:

18.16.010 General purpose and intent.

18.16.020 Uses.

18.16.030 Development standards.

18.16.010 General purpose and intent.

The purpose of this zone is to provide districts in which two or three dwelling units can be established on lots with areas typical of the historic

development pattern of the City.

It is intended to provide opportunities for developing rental or shared housing to meet the demand of low and moderate income households in reasonable proximity to the center of the City to provide ready access to both employment and shopping. The zone may be used as a buffer between more intense commercial or residential zones and the less dense single family districts. The concept of Floor Area Ratios is used to provide smaller, more affordable units, as well as flexibility in design and development while maintaining the intent of the General Plan Land Use and Housing Elements. "Floor Area Ratio" shall be defined as the total floor area divided by the total lot area excluding existing or required street or alley rights-of-way. The maximum Floor Area Ratio shall be thirty-three percent, 33%, (0.33) and is based upon a twelve hundred (1,200) square foot unit within the density range of 6 to 12 units per acre as designated in the General Plan.

The regulations of this chapter and the provisions of Chapter 18.71 and 18.72 shall apply in all Duplex/Triplex Multiple Residential (DTMR) Districts and in the Coastal Zone unless otherwise provided in Chapter 18.61.

(Ord.584, 1982.)

#### 18.16.020 Uses.

Permitted uses allowed in the Duplex/Triplex Multiple Residential District are listed in the table hereunder. Principal permitted uses are designated by a P (Permitted) and Conditional Uses requiring a use permit are designated by UP (Use Permit). Separate headings are provided for the Duplex/Triplex Multiple Family District in general and for that part of the District which is located in the Coastal Zone and is, therefore, subject to the provisions of the Local Coastal Program.

Land Uses DTMR	<u>CZ</u>
Single family units  Rooming and boarding houses  Public parks  Public schools  Inns and bed & breakfast operations in residences  Non-Commercial recreational facilities  Private schools  Churches  Public buildings  Public utilities	UP UP UP UP

Land Uses (Continued)	DTMR	$\frac{CZ}{P}$
Duplexes	P	P
Triplexes	P	P
Planned unit and cluster developments	UP	UP
Crop and tree farming	P	P
Quasi-public buildings	UP	UP
Small shops, handicraft operations and galleries		
in residences	UP	UP
Small professional offices in residences	UP	UP
(Ord.584, 1982.)		

- 18.16.030 Development standards and criteria for use.
- A. Minimum Lot Area Six thousand (6,000) square feet provided that in new subdivisions no more than six lots per developable acre may be created.
- B. Maximum Floor Area Ratio 0.33 except as provided herein.
- C. Minimum Lot Width Fifty (50) feet.
- D. Minimum Lot Depth Seventy-five (75) feet.
- E. Maximum Lot Depth Three times lot width.
- F. Maximum Ground Coverage Fifty percent (50%).
- G. Minimum Yard Setbacks:
  - 1. Front Twenty (20) feet, except that the front of a building may be no nearer than twenty-five (25) feet to a City street.
  - 2. Rear Ten (10) feet.
  - 3. Sides Minimum five (5) feet on one side and not less than ten percent (10%) of lot width on the other, except in the case of a use permit provision for internal lot lines of a subdivision discussed herein.
- H. Maximum Building Height Thirty-five (35) feet.
- I. Development of four or more units on parcels of seven thousand five hundred (7,500) square feet or larger (including planned unit cluster or "zero" lot line development) with Floor Area Ration of 0.33 or less is allowed with a conditional use permit.
- J. Buildings existing at the time of adoption of this ordinance with areas exceeding the allowable Floor Area Ratio, may be internally divided upon compliance with the Subdivision Map Act, if applicable, and the Building Codes of the City, provided that no more than three units are created on any one parcel.
- K. One single family dwelling per lot is an allowable use provided that any such single family dwelling constructed after the adoption of this ordinance may not be divided into more residential units within five years of final building inspection unless said building has a Floor Area Ratio of 0.33 or less, and no more than three units result.
- L. Rooming and boarding houses shall meet the following criteria:
  - No more than two roomers/boarders who are not members of the resident's family shall be allowed in any one residence, and:
  - 2. A rooming and/or boarding house may be established only

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- where there is a single dwelling unit on a parcel.

  M. Shops, handicraft operations, galleries and professional offices (in residences) shall meet all of the following criteria:
  - 1. The operations shall be subsidiary to the use of the building as a residence.
  - 2. The resident of the building shall operate the business.
  - 3. The parcel must be located within three hundred (300) feet of a Highway Visitor Commercial District or the Central Business District.
  - 4. No more than forty percent (40%) of the floor area of the building may be used for the non-residential operation, provided that if an inn or bed & breakfast operation is also approved, the floor area limitation shall be 20% of non-residential operations.
  - 5. One off-street parking space meeting the requirements of Chapter 18.71 shall be provided for each three hundred (300) square feet of the building, or increment thereof, which is used in the non-residential operation. This is in addition to any spaces required for an inn or bed & breakfast operation if applicable.
  - 6. The residential and any historic character of the building shall be preserved.
  - 7. Sign area shall not exceed nine (9) square feet and shall be designed to be architecturally compatible with the building. No interior lighting of the sign or plastic faces shall be permitted. This requirement shall supersede any conflicting requirements of Chapter 15.20 of the Municipal Code.
- N. Bed & Breakfast operations and inns shall meet all of the following criteria:
  - No more than three (3) guest bedrooms shall be permitted.
  - 2. There shall be one off-street parking space for each guest bedroom meeting the requirements of Chapter 18.71 in addition to the two (2) spaces required for the residence.
  - 3. The operation shall be conducted by the resident of the property.
  - 4. The parcel shall be located within three hundred (300) feet of a Highway Visitor Commercial District or the Central Business District.
  - 5. The residential and any historic character of the building shall be preserved.
  - 6. Sign area shall not exceed nine (9) square feet and signs shall be designed to be architecturally compatible with the building. No interior lighting or plastic faces shall be permitted. This requirement shall superseded any conflicting requirements of Chapter 15.20 of the Municipal Code.
- O. Maximum density in Coastal Zone: In the Coastal Zone the maximum density shall not exceed that allowed by the Land Use Plan (i.e., 12 units per acre).
- P. The Floor area Ration provision shall not be applied when

only one duplex dwelling (two unit structure) is developed on parcels of 6,000 or more square feet. One duplex dwelling per 6,000 or more square foot parcel is a permitted use.

Q. The Floor Area Ration provisions shall not be applied when only one triplex dwelling (three unit structure) is developed on parcels of 8,000 or more square feet. One triplex dwelling per 8,000 or more square foot parcel is permitted used.

(Ord.636, 1985; Ord.584, 1982.)

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### Chapter 18.17 ·

# GAC (GARDEN APARTMENT-CONDOMINIUM) ZONE

### Sections:

18.17.010 General purpose and intent.

18.17.020 Uses.

18.17.030 Development standards.

18.17.010 General purpose and intent.

The purpose of this zone is to provide districts in which rental and ownership multifamily projects may be developed where designated in the General Plan. The intent is to provide a planned development review process accommodating relatively low multifamily densities on small parcels but higher densities on larger parcels. Contiguous lots may be accumulated or merged to meet density criteria. Densities within the zone may range from six to fifteen units per acre with precise density to be determined by considering the individual location, neighboring land uses, physical or environmental constraints, availability of public facilities (including streets) to handle the development and other site-specific attributes or constraints. Sites with unique physical locations, views or scenic overlooks will be most appropriate for this zone. Sites in proximity to employment centers and projects providing housing for elderly or low and moderate income persons may also be considered appropriate.

Provision is also made for the use of Floor Area Ratios. Floor Area Ratio is defined in Chapter 18.16 of the Municipal Code. The intensities of Floor Area Ratios provided are based upon a basic 1000 square foot unit within the ensity range of 6 - 15 units/acre as designated in the General Plan. Floor Area Ratios within this zone shall be from 0.138 to 0.345. The total floor areas are limited to that range, provided however, that the actual number of units in non-coastal zone development may exceed the range by up to 25% in order to provide more affordable, smaller housing units and flexibility in design and/or unit mix. In the Coastal Zone, the maximum density specified in the Land Use Plan (i.e., 15 units per acre) shall not be exceeded. The regulations of this chapter and Chapters 18.71 and 18.72 shall apply in all GAC (Garden Apartment-Condominium) Zones and in the Coastal Zone unless otherwise provided in Chapter 18.61.

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(Ord.584, 1982.)

#### 18.17.020 Uses.

Permitted uses allowed in the Garden Apartment-Condominium Zone are listed in the table hereunder. Principal permitted uses are designated by a P (Permitted) and Conditional Uses requiring a use permit are designated by UP (Use Permit). Separate headings are provided for the Garden Apartment-Condominium District in general and for that part of the zone which is located in the Coastal Zone and is therefore subject to the provisions of the Local Coastal Program.

Land uses	GAC	CZ
Single family dwellings (on lots of record		
at the time of adoption of this ordinance)	P	Р
Multi-family projects	UP	UP
Mobile-home parks	UP	UP
Public parks	P	Р
Crop and tree farming	P	Р
Public schools	UP	Р
Private schools .	UP	UP
Rooming, boarding and guest houses	UP	UP
Private institutions	UP	UP
Churches	UP	UP
Home occupations	UP	UP
Non-commercial recreational uses	UP	UP
Public and quasi-public facilities (Ord.584, 1982.)	UP	UP

18.17.030 Development standards.

- A. Density Determination and Criteria. Density shall be established by the Zoning Administrator at the time of consideration of a use permit application. The base density shall be the lowest density of the General Plan density range (i.e., one unit per each full increment of 7,260 sq. ft. of lot area or six (6) dwelling units per acre). The base density may be increased or decreased by the Zoning Administrator based upon the following criteria, but the density shall not exceed fifteen (15) dwelling units per acre unless a project is outside of the Coastal Zone and is approved based upon a Floor Area Ratio.
- B. Floor Area Ratio. Notwithstanding the above provisions regarding density, the Zoning Administrator may consider and approve a project based upon a Floor Area Ratio of 0.138 (equivalent to a base of six 1,000 square foot units per acre) plus 0.0253 additional Floor Area Ratio for each dwelling unit credit resulting from the use of Section 18.17.040(A) below (Density Determination and Criteria) and further provided that the final Floor Area Ratio does not exceed 0.345 (equivalent to a maximum of fifteen 1,000 square foot units per acre).
  - 1. Site Sizes:
    - a. Less than twenty thousand (20,000) square feet no increase.
    - b. Twenty thousand (20,000) square feet or more, but less than forty thousand (40,000) square feet increase one dwelling unit/acre.
    - c. Forty thousand (40,000) square feet or more increase two dwelling units/acre.
  - Amenities/Aesthetics:
    - Sites where scenic overlooks, water features or other unique aesthetic features exist as part of the natural landscape increase two dwelling units/acre.
  - 3. Access/Employment:
    Projects whose nearest boundary is within 1/2 mile walking distance (as measured along a public right-of-way) of an employment center.
    Employment center is defined as a private or public facility employing thirty (30) or more persons or such other locations as specified by the

City Council - increase two dwelling units/acre.

4. Affordable Housing:

a. Projects with twenty-five percent (25%), or more, of their units to be exclusively sold, or rented, for a rental period of at least five years, to households with incomes not greater than one hundred twenty percent (120%) of the County median income - increase 1.5 dwelling units/acre.

b. Projects with twenty-five percent (25%), or more, of their units to be exclusively sold or rented, for a rental period of at least five years, to households with incomes not greater than 80% of the

County median income - increase three dwelling units/acre.

c. Projects with seventy-five percent (75%), or more, of their units to be exclusively sold or rented, for a rental period of at least five years, to households with incomes not greater than one hundred twenty percent (120%) of the County median income - increase 1.5 dwelling units/acre in addition to bonus in subparagraph (a) above.

d. Projects with seventy-five percent (75%), or more, of their units to be exclusively sold or rented, for a rental period of at least five years, to households with incomes not greater than one hundred twenty percent (120%) of the County median income - increase 1.5 dwelling units/acre in addition to bonus in subparagraph (b) above.

5. Access/Circulation:

a. If traffic generated as a result of project development must pass through a lower density residential area to reach an arterial street or highway - decrease one dwelling unit/acre.

b. If property has direct access to a collector street as designated on the General Plan - increase density 0.5 dwelling unit/acre.

c. If property has direct access to an arterial street as designated in the General Plan - increase density one dwelling unit/acre.

6. Floor Hazard Area:

Any portion of the site within the flood plain for the 100-year storm - discount area from density calculations.

7. Topography:

Sites with natural steep terrain: (Developer will be responsible for developing an accurate topographic and slope map of the project area.)

a. Portion of site with slopes between five percent (5%) and tenpercent (10%) decrease one dwelling unit/acre.

b. Portion of site with slopes over ten percent (10%), but less than fifteen percent (15%) - decrease density two dwelling units/acre.

Portion of site with slopes of fifteen percent (15%) to twenty

percent (20%) - decrease density three dwelling units/acre.

d. Portion of site with slopes greater than twenty percent (20%) discount area from density calculations provided that base credit for the area may be maintained if a study and report by a licensed/registered geologist and/or soils engineer is provided which shows that the area is stable enough to support development.

8. Energy Conservation:

a. Seventy-five percent (75%) or more of the units with major window walls oriented within twenty-two and one quarter degree (22 1/4 ) of true South - increase one dwelling unit/acre.

b. All the units with solar water heaters - increase one dwelling

unit/acre.

c. Other energy conservation design features on all units, e.g. greenhouses on all units with storage, trombe walls, solar collectors with storage, etc. - increase one dwelling unit/acre for

- each feature, but not more than a total of two dwelling units/acre.

  C. Livable Open Space Requirements. The following percentages of projects net site area shall be maintained in livable open space which includes landscaped areas, more than ten (10) feet wide, open recreation areas, uncovered patios and decks, but does not include driveways, open parking and other paved areas, except play courts, e.g. tennis courts:
  - Projects of 6 to 9 dwellings units/acre sixty percent (60%).
     Projects of 9.1 to 12 dwellings units/acre fifty percent (50%).
  - 3. Projects of 12.1 to 15 dwellings units/acres forty-five (45%).
- D. Minimum Lot Area: As determined by the Zoning Administrator.
- E. Minimum Lot Width: As determined by the Zoning Administrator.
- F. Minimum Lot Depth: As determined by the Zoning Administrator.
- G. Maximum Lot Depth: As determined by the Zoning Administrator.
- H. Maximum Building Coverage: As determined by the Zoning Administrator.
- I. Minimum Yards:
  - 1. Front/Setback:
    - Twenty (20) feet, except that the front of a building may be no nearer than twenty-five (25) feet to a City street.
  - 2. Rear/Setback Ten (10) feet.
  - 3. Side/Setback Ten percent (10%) of lot width on each side except that:
    - a. Side yards for a project with three or more units abutting a single family residential (R or RS) district shall be a least ten (10) feet for single story buildings and twenty (20) feet for two story buildings.
    - b. Side yards abutting a street shall be at least ten (10) feet for any building.
    - c. No side yard may be less than five (5) feet or need be more than twelve (12) feet except as provided in subparagraphs (a) and (b) above.
- J. Maximum Building Height: Two stories and in no case more than forty-five (45) feet except the down slope side of a building constructed on a ten percent (10%) slope may be higher if approved as part of a use permit. (Ord.584, 1982.)

### UrM (URBAN MULTIPLE FAMILY) ZONE

#### Sections:

18.19.010 General purpose and intent.

18.19.020 Uses.

18.19.030 Development standards and criteria.

18.19.010 General purpose and intent.

The purpose of this zone is to provide districts in which reasonably intense multiple family residential development can occur at appropriate locations near commercial and/or employment centers as designated on the General Plan.

It is intended to provide housing for low to moderate income households and to encourage economic use or reuse of urban parcels. It is also intended generally to provide for the location of administrative offices in appropriate locations.

Floor area ratio is defined as total floor area divided by total lot area. The intensities (floor area ratios) provided are based upon a basic 1000 square foot unit within the density range of 15-24 units/acre as designated in the General Plan. The total floor areas are limited to that range. However, the actual number of units in non-Coastal Zone developments may exceed that range by up to twenty-five percent (25%) in order to provide more affordable, smaller housing units and flexibility in design and/or unit mix. In the Coastal Zone, the maximum density specified in the Land Use Plan (i.e., 24 units per acre) shall not be exceeded. The regulations in this chapter and provisions of Chapters 18.71 and 18.72 shall apply in all Urban Multiple Family or UrM Zones and in the Coastal Zone unless otherwise provided in Chapter 18.61. (Ord.584, 1982.)

#### 18.19.020 Uses.

Permitted uses allowed in the Urban Multiple Family Zone are listed in the table hereunder. Principal permitted uses are designated by a P (Permitted) and Conditional Uses are designated by UP (Use Permit). Separate headings are provided for the Urban Multiple Family District in general and that for part of the District which is located in the Coastal Zone and is, therefore, subject to the provisions of the Local Coastal Program.

Uses	UrM	CZ
Single family dwellings Conventional and cluster design	Р	Р
multiple units Administrative, professional or medical/ dental offices (not including commercial or retail office uses) when adjacent to,		Р
or separated only by a street or alley from a commercial or industrial district	. Р	P

Uses (Continued)	UrM	CZ
Boarding, rooming and guest houses including bed and breakfast operations Public parks Crop and tree farming Public schools Public facilities Quasi-public uses Non-commercial recreational facilities	P P P P UP UP	P P P P U P U P
Health clubs with recreational/exercise facilities Private institutions Churches Home occupations Private schools Offices	UP UP UP UP UP UP	UP UP UP UP UP
Social halls, fraternal, social organizations Mobile home parks Mortuaries Small animal hospitals (operation completely building enclosed with no boarding of animals except for emergency or post-operative care)	UP UP UP	UP UP UP
Residence conversion to office or shop Parking lot for commercial operations (Ord.584, 1982.)	UP UP	UP

18.19.030 Development standards and criteria.

A. Intensity/Criteria. Based on the purpose and intent of this chapter and the intent of the provisions of the Land Use Element of the General Plan, the following criteria by lot area shall be used in establishing the intensities allowed in this zone:

1. Less than six thousand (6000) square feet net lot area - Floor Area

Ratio (FAR) up to but not exceeding .345.

 Six thousand (6000) feet/and above - Floor Area Ratio (FAR) up to but not exceeding 0.55.

- B. Lot configuration limitations except as otherwise approved in a subdivision map for cluster, zero lot line or similar planned unit development.
  - 1. Minimum Lot Area Six thousand (6000) square feet.

2. Minimum Lot Width - Fifty (50) feet.

- 3. Minimum Lot Depth One hundred (100) feet.
- 4. Maximum Lot Depth Three times lot width.
- C. Minimum Yards for standard or traditional lots and around the external boundaries of cluster, zero lot line or similar planned development.
  - 1. Front Twenty (20) feet except that the front of a building may be no nearer than twenty-five (25) feet to a City street.
  - Rear Ten (10) feet except at least twenty (20) feet abutting a single family zoning district.
  - 3. Side Ten percent (10%) of lot width on each side except that:
    - a. Side yards abutting a less dense zoning district shall be at least twenty (20) feet for a building of two or more stories and three or

more units.

b. Side yards abutting a street shall be at least ten (10) feet for a building with three units or more, and/or:

c. No side yard may be less than five (5) feet or need be more than

twelve (12) feet except as provided in a and b above.

D. Maximum Building Height - forty-five (45) feet.

E. Maximum ground coverage by buildings - no limitation.

. Maximum density in Coastal Zone. Notwithstanding subsection (A), the maximum density for Coastal Zone developments shall be as specified in the Land Use Plan (i.e., 24 units per acre).

G. Conversion of a single-family residence to an antique shop, dressmakers or similar small shop or professional office shall meet the following

criteria:

1. The operator of the business shall be the resident of the building, and

2. Cooking and sleeping facilities shall remain and the business operation shall occupy not more than forty percent (40%) of the building, and

 The residential character and architecture of the building shall be retained especially in relation to "historic" or "period" architectural

style of the original building, and

4. Signs shall be approved by the Zoning Administrator; they shall be small in scale but no more than twelve (12) square feet and shall be designed to be architecturally compatible with the building and have no interior illumination.

(Ord.584, 1982.)

#### SP - SPECIAL PARKING COMBINING ZONE

#### Sections:

18.54.010 General purpose and intent.

18.54.020 Parking and loading requirements.

18.54.030 Central Business District Special Parking District.

18.54.010 General purpose and intent.

The regulations of this chapter are intended to be applied in specified districts where the city council may provide for parking standards or requirements in addition to or otherwise different from those specified in Chapter 18.71 (Parking and Loading Requirements).

The purpose of these different standards or requirements is to protect to health, safety and general welfare of the public and the city. They shall be adopted to assist in the implementation of the General Plan, a specific or precise plan, to provide for the public safety and convenience and also to assure the economic soundness and stability of developments and operations the specified districts.

(Ord. 693 \$1, 1988; Ord. 588, 1982.)

18.54.020 Parking and loading requirements.

Except as may be provided in later sections of this chapter, the parking and loading requirements of Chapter 18.71 shall apply in all parts of the city. (Ord. 693 \$1, 1988; Ord. 588, 1982.)

18.54.030 Central Business District Special Parking District.

The following special parking requirements shall apply to that portion of the Central Business District as that area is delineated in Paragraph E, hereunder, CBD, Special Parking District Map. This special district is being designated with the understanding that the property owners within the area will undertake the formation of an assessment district to provide off-street parking to serve the businesses within the special district boundaries. The provisions hereunder are being enacted for a three-year period to allow reasonable development to occur within the area while work on forming the assessment district is being completed.

- A. Basic parking requirements: Square footages are based on gross floor area including storage, office, restrooms, etc.
  - 1. Retail, office and service uses, except as provided below in Paragraphs 2, 3, and 4, shall have one parking space for each six hundred (600) square feet of floor area or increment thereof.
  - 2. Restaurants, cocktail lounges, bars and similar establishments serving food and/or drink to the public shall have one parking space for each eight (8) seats or increment thereof.
  - 3. Hotels, Motels, inns, bed and breakfast operations and rooming houses shall have one parking space for two rooms for rent and one space for the owner or managers' unit.
  - 4. Residential units shall have one parking space for each living unit. (NOTE: Residential units situated above retail commercial uses shall be exempt from the parking requirement.)

- B. Application and exceptions of the basic parking requirements:
  - 1. Exchange of similar uses in any area no additional parking required.
  - 2. Existing main buildings (change or use inside existing walls):
    - a. Ground floor (any change of use except change to restaurants, etc. as listed in A.2. above) no additional parking required.
    - b. Ground floor (other use changing to restaurants, etc. as listed in A.2. above).
    - c. Existing upper floor (any change of use) shall meet basic parking requirement set forth in Paragraph A, except as provided in Paragraph B.1. above.
    - d. Added upper floor or mezzanine inside existing walls and roof shall meet basic parking requirement set forth in Paragraph A.
    - e. Added upper floor or mezzanine/balcony over (outside) existing walls and/or roof meet either of the following requirements;
      - Meet basic parking requirements set forth in Paragraph A, shove and pay the Parking In Lieu Fee as specified in Paragraph C, below, or
      - 2) Meet parking requirements as set forth in Chapter 18.71.
  - 3. A proposed increase in the intensity of use, other than an expansion of floor area outside the exterior walls or roof of the building, may occur in the Central Business District without meeting the off-street parking requirements for the proposed use imposed by other provisions of this chapter if all of the following criteria and expansion limits are complied with:
    - a. The existing number of off-street parking spaces located on-site for current use is maintained;
    - b. The existing number of off-street parking spaces located off-site and utilized for current use is maintained;
    - c. All of the space on-site that can be used for on-site parking or is to be improved and used for on-site parking without removing portions of existing building or landscaping:
    - d. A commercial use which is nonconforming as to off-street parking may be expanded so long as a nonconformity is not increased by more than two spaces;
    - e. A commercial use which is conforming as to off-street parking may be expanded so long as nonconformity in off-street parking of three or more spaces is not created;
    - f. Multiple expansions of use permitted by this section shall not cumulatively create an exemption larger than two parking spaces for an individual use;
    - g. Any use established in the Central Business District with the hours of operation exclusively after 5 p.m. shall not be required to meet parking standards for that use; and.
    - date it becomes legally effective. Six months prior to sunset of said Section 18.54.030(B)(3) appropriate committee will review section and make recommendation to City Council at time section sunsets.
  - 4. Exterior additions to existing buildings meet either of the following requirements:
    - a. Meet basic parking requirements set forth in Paragraph A, above and pay the Parking In Lieu Fee as specified in Paragraph C, below, or
       b. Meet parking requirements set forth in Chapter 18.71.
  - 5. New Buildings on either vacant or partially built out property meet either of the following requirements:
    - a. Meet basic parking requirements set forth in Paragraph A, above, and pay the Parking In Lieu Fee as specified in Paragraph C, below, or

- b. Meet parking requirements set forth in Chapter 18.71.
- C. Parking in Lieu Fee. Parking requirements in the CBD Special Parking District may be modified as provided in this section if the owner of the subject property pays a fee to the city for the purpose of developing an off-street public parking fund. The "parking in lieu fee" amount shall be established by city council resolution. All fees collected hereby shall be deposited into a special fund to be used exclusively for providing off-street parking facilities to serve the CBD.
  - 1. Applications of special merit to the economic development of the Central Business District may apply to the redevelopment agency for financial assistance in meeting the payment of the in-lieu parking fees.
  - 2. In lieu of furnishing parking spaces required by the provisions of this chapter, the requirements thereof may be satisfied by the payment to the city of the sum of five hundred dollars (\$500.00) for existing buildings and fifteen hundred dollars (\$1500.00) for new buildings per parking space for each required parking space, plus seven percent (7%) annual interest. Payments to the city shall be made in accordance with the following payment schedule:
    - a. Where one to five (1 to 5) parking spaces are required, the minimum payment shall be the cost of one space per year.
    - b. Where six to ten (6 to 10) parking spaces are required, the minimum payment shall be the cost of two spaces per year.
    - c. Where eleven (11) or more parking spaces are required, the minimum payment shall be the cost of three parking spaces per year.

The maximum payment period shall be five (5) years. The first minimum payment shall be made prior to the issuance of a building permit or business license. Each additional payment shall be due on each anniversary date of the said permit/license until the total sum due to the city is paid in full.

- 3. Said funds shall be deposited with the city in a special fund and shall be used and expended exclusively for the purpose of acquiring and developing off-street parking facilities located insofar as reasonably in the general vicinity of the buildings for which in-lieu payments were made.
- (Ord. 743 \$3, 1992; Ord. 735 \$1, 1991; Ord. 723 \$\$2,3, 1991; Ord. 650, 1985; Ord. 588, 1982.)



# PARKING AND LOADING REQUIREMENTS

### Sections:

18.71.010	Description and purpose.
18.71.020	Off-street parking required.
18.71.030	Calculating parking requirements.
18.71.040	Number of parking spaces required.
18.71.050	Parking space configuration.
18.71.060	Development and maintenance of parking areas.

18.71.010 Description and purpose.

This section establishes minimum requirements for off-street vehicular storage and maneuvering areas to protect the health, safety and general welfare of the public.

(Ord.588, 1982.)

18.71.020 Off-street parking required.

Off-street parking in an amount and in the configurations established by this chapter shall be provided at the time of the initial construction, structural modification, enlargement or other change in the size, use, or intensity of use of any structure or site. Sufficient parking space shall generally be required to meet the needs of occupants, customers, tenants and employees who may occupy a use or a structure, as well as provide parking spaces for all permanently assigned company-owned or leased motor vehicles. (Ord.588, 1982.)

18.71.030 Calculating parking requirements.

A. Whenever parking requirements are based on square footages, calculations shall be based on gross square footage of the building or use. Gross square footage includes all areas located within structures.

B. When a single structure or parcel contains multiple uses, more than one (1)

parking standard may apply.

C. Available on-street parking spaces cannot be used to meet the requirements set forth herein. No development plans shall be based on the assumption that excess vehicles can be parked on public streets.

D. When parking regulations are based on the number of employees, parking calculations shall use the largest number of employees who work during any one (1) work shift. Where shift changes may cause substantial overcrowding of parking facilities, the City may require additional spaces.

E. Where use of the following standards results in a requirement for a partial (a fraction of a) parking space, it shall be increased to a full parking

space.

(Ord.588, 1982.)

18.71.040 Number of parking spaces required.

A. Two (2) parking spaces for each single-family dwelling unit.

B. Multiple-family units (rental apartment complexes, rental townhouses and

other types of rental multiple-family dwellings) permit one and one-half  $(1\frac{1}{2})$  parking spaces per unit. A fractional space required shall be increased to a full parking space.

C. Condominiums, individually owned townhouses, stock cooperative apartments and other types of individually owned multiple/cluster type dwelling

groups:

1. Two (2) parking spaces per unit.

2. One (1) guest parking space for every three (3) units. A fractional space required shall be increased to a full parking space.

. Hotels - One (1) space for each two (2) quest rooms.

E. Motels, Inns, Bed & Breakfast operations - One (1) space for each unit or bedroom including manager's unit.

F. Hospitals - One (1) space for each bed or guest room; one (1) additional

space for each three (3) staff members.

G. Public assembly, including churches and theatres - One (1) space for each

four (4) attendees' seats.

H. Offices and retail establishments and automobile repair shops, garages and service stations - One (1) for each three hundred (300) square feet of floor area or fraction thereof; Medical and dental offices shall provide one (1) additional for each three (3) staff members.

I. Restaurants and licensed premises - One (1) for each four (4) seats or one (1) for each two hundred (200) square feet of floor space, whichever yields

the greatest number of spaces required.

J. Wholesale, industrial and public utility buildings - One (1) for each three (3) employees, taking the largest number of employees on duty at any one time.

K. Commercial and industrial uses occupying more than five thousand (5,000) square feet of floor area in any building shall provide one (1) loading space and one (1) additional loading space for every twenty thousand (20,000) square feet of floor area in excess of five thousand (5,000) square feet.

(Ord.588, 1982.)

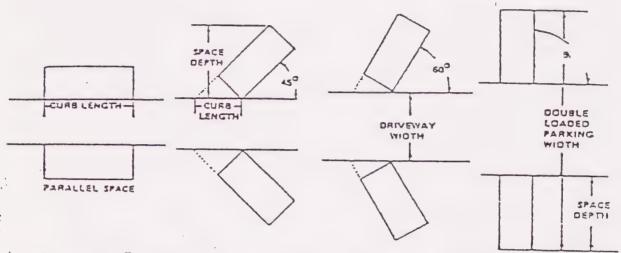
18.71.050 Parking space configuration.

A. Except for special regulations stated below, the following table shall be used. All dimensions shall be unobstructed by posts, columns, or bollards.

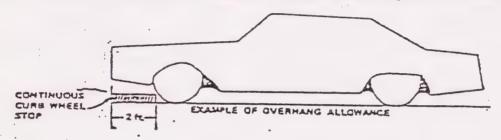
Angle of	Space Width		Curb Length per car		Space Depth (from curb)		Driveway
Parking	Std.	Comp.	Std.	Comp.	Std.	Comp.	Width
Parallel	9'0" 9'0"	8'0" 8'0"	23'0" 18'0"	21'0" 16'0"	9'0" 16'9"	8'0". 14'11"	12'0" 12'0"
40° *45°	9'0"	8'0" 8'0"	14'0" 12'9"	12'5" 11'3"	18'6" 19'2"	16'5" 17'0"	13'0" 14'0"
50° *60° 70° *90°	9'0" 9'0" 9'0"	8'0" 8'0" 8'0" 8'0"	11'9" 10'5" 9'8" 9'0"	10'5" 9'3" 8'6" 8'0"	19'7" 20'2" 20'0" 18'0"	17'5" 17'10" 17'9" 16'0"	16'0" 19'0" 20'0" 25'0"

<sup>\*</sup>Most Frequently Used





Double Loaded Parking Width equals Driveway width plus 2 times space depth.



Special Regulations.

Space Widths When Parking Spaces Abut a Wall or Fence. When the length of a parking space abuts a wall or fence, the required width of the parking space shall be increased by one (1) foot.

2. Space Widths and Lengths - Intrusion of Structural Members. support posts, columns, or other structural members cannot intrude into

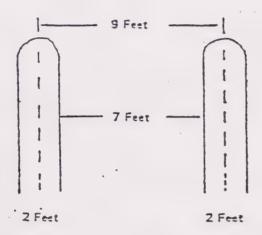
the required dimensions for parking spaces.

Space Length For Perpendicular Parking Spaces (90 Degrees to the Curb) Abutting Planters and Walkways. When parking spaces abut a landscaped planter, the front two (2) feet of the required length for a parking space may overhang the planter [eighteen (18) inches for compacts]. When parking spaces abut a walkway, the required length of the parking space shall not include any overhang over the walkway, unless the walk is six (6) feet or more in width and is not a public walkway.

Handicap Parking Space. Minimum basic width shall be twelve (12) feet. Size and use of project will be used to determine number of spaces as per Government Code requirements. They shall be located near building

entry and signed as required.

Optional Double Line Striping. Each parking space shall measure nine (9) feet from center to center (8 feet for compacts), with double strips two (2) feet apart as shown in the following diagram:



Dimensions for Carports and Garages:

1. Minimum Dimensions for Residential Carport. Each carport shall measure nine (9) feet by eighteen (18) feet. The width of the carport is to be measured from inside face of support to inside face of opposite The carport roof shall cover the entire eighteen (18) foot length of the space.

Minimum Dimensions for Residential Enclosed Garage (Inside Dimensions). Single Car Garage: Ten feet by twenty feet (10 x 20), [eight (8) foot door opening]; Double Car Garage: twenty feet by twenty feet (20 x

20), [sixteen (16) foot door opening].

In addition, no interior door shall open into garage space unless door will fully open without encroaching into the above specified areas.

(Ord.588, 1982; Ord.610, 1983.)

Development and maintenance of parking areas.

Every parcel of land hereafter used as a parking area, including motor vehicle sales lots, shall be developed and maintained in accordance with the following requirements:

A. General Requirements for Parking Areas.

- 1. All off-street parking areas shall be surfaced with asphalt concrete pavement, or comparable material unless specifically approved by the City Council or Planning Commission and shall be graded to dispose of all surface water. Plans shall contain a cross section of the parking lot indicating the composition and thickness of the materials to be used, as well as indicating the structural strength of the parking area. All parking and grading plans relating to the parking facilities shall be reviewed and approved by the Public Works Department before
- (1) The Public Works Department may require this water to be collected and piped or otherwise directed to an adequate downstream storm drainage facility.

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any work can commence.

2. Parking areas shall be designed to provide orderly and safe circulation, loading, unloading, parking and storage of vehicles. All parking areas shall be striped, marked and maintained according to approved plans.

. Lighting provided in off-street parking areas shall be directed away from adjoining premises and streets. The type and location of

luminaries shall be approved by the Public Works Department.

4. No enclosed parking area or space which faces a street or alley shall be located nearer than eighteen (18) feet from the right-of-way line.

5. Off-street parking areas shall allow vehicles to enter and exit from a public street by forward motion only. This regulation does not apply to parking areas serving one (1) and two (2) family residential units unless specifically required by conditions of a permit and does not apply to alleys unless so specified in any specific zone.

5. Pavement, plantings, luminaries, and all other parking area components

shall be maintained to prevent deterioration and safety hazards.

7. No tandem parking (one space behind another) shall be allowed, except for conventional single family dwellings and duplexes, provided that both spaces are assigned to the same dwelling unit, and the plan is approved by the City; provided, however, that the City's Technical Advisory Committee may permit tandem parking spaces where special circumstances prevail, e.g. the number of spaces provided exceed that required by the Municipal Code, to assure day use for employee parking, or other circumstances which in the opinion of the City's Technical Advisory Committee warrant tandem parking.

8. Compact parking spaces may be utilized to meet the parking requirements of this section, including residential guest parking requirements, but excluding all other residential parking requirements, provided the

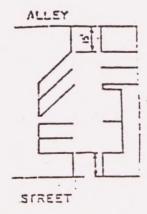
following criteria are met:

a. The number of compact spaces shall be no greater than thirty (30) percent of the total parking spaces in a parking area.

b. All compact spaces to be designated with a sign or pavement

narking.

9. Parking in conjunction with a driveway giving access to a public street or alley shall be setback a minimum of fifteen (15) feet from the public right-of-way.



B. Transitional Lot Areas. Off-street parking areas for non-residential uses which are adjacent to residential uses or residential zoning districts shall be effectively screened on the abutting sides by a solid masonry wall

or heavy wood fence of a design approved by the City approving body. Such wall or fence shall not be less than six (6) feet in height and shall be maintained in good condition. If parking areas are fifty (50) feet or more from the nearest residential uses or residential zoning districts, the approving City body may waive the requirement for such walls or fences. A planting strip with a minimum width of five (5) feet shall be planted and maintained between a non-residential parking area and any residential use or residential zoning district.

(Ord.588, 1982; Ord.610, 1983.)

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